S.

Senate

IN SENATE--Introduced by Sen

--read twice and ordered printed, and when printed to be committed to the Committee on

Assembly

IN ASSEMBLY--Introduced by M. of A.

with M. of A. as co-sponsors

--read once and referred to the Committee on

\*EMINDPLA\*
(Defines blighted properties and areas; repealer)

EDP. blight

## AN ACT

to amend the eminent domain procedure law and the New York state urban development corporation act, in relation to defining blight; and to repeal certain provisions of the New York state urban development corporation act relating thereto

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

Senate introducer s signature

The senators whose names are circled below wish to join me in the sponsorship of this proposal

920	Adams	<b>s</b> 03	Foley	s24	I anza	s12	Onorato	<b>s</b> 09	Skelos
<b>s</b> 15	Addabbo	80e	Fuschillo	<b>s</b> 39	Iarkin	s37	Oppenheimer	s14	Smith
s55	Alesi	<b>s</b> 22	Golden	<b>901</b>	I aValle	<b>s</b> 11	Padavan	s25	Squadron
<b>s</b> 48	Aubertine	s4 <i>7</i>	Griffo	<b>s4</b> 0	leibell	s21	Parker	<b>s</b> 58	Stachowski
<b>\$42</b>	Bonacic	<b>s</b> 06	Hannon	<b>s</b> 52	libous	<b>s</b> 30	Perkins	<b>s</b> 16	Stavisky
s46	Breslin	<b>s</b> 36	Hassell-	<b>s4</b> 5	<b>Iittle</b>	s61	Ranzenhofer	s35	Stewart-
<b>s</b> 50	DeFrancisco		Ihompson	s05	Marcellino	956	Robach		Cousins
<b>s</b> 32	Diaz	<b>s1</b> 0	Huntley	s62	Maziarz	<b>s4</b> 1	Saland	<b>s</b> 60	Thompson
s17	Dilan	<b>\$0</b> 7	Johnson C	<b>s</b> 43	McDonald	<b>s</b> 19	Sampson	s49	Valesky
<b>s29</b>	Duane	s04	Johnson O	s13	Monserrate	<b>s2</b> 3	Savino	<b>\$59</b>	Volker
<b>s</b> 33	Espada	s34	Klein	s18	Montgomery	<b>s</b> 31	Schneiderman	<b>s</b> 53	Winner
844	Farley	<b>s</b> 26	Krueger	s38	Morahan	<b>s</b> 28	Serrano	857	Young
<b>s</b> 02	Flanagan	s27	Kruger	<b>\$54</b>	Nozzolio	<b>s</b> 51	Seward		

## IN ASSEMBLY

## Assembly introducer s signature

The Members of the Assembly whose names are circled below wish to join me in the multi-sponsorship of this proposal:

a04	9 Abbate	a03	2 Cook	a02	8 Hevesi	a102	Miller.	æ.	a012	Saladino
a00	1 Alessi	a14	2 Corwin	a04	8 Hikind	a038	Miller.	M	a113	Sayward
a02	1 Alfano	a08	5 Crespo	a01	8 Hooper	a052	Millman		a029	Scarborough
a10	5 Amedore	a10	7 Crouch	a14	4 Hoyt	a103	Molinaro		a016	Schimel
a08	4 Arroyo	a06	3 Cusick	a06	0 Hyer-Spence	r a132	Morelle		a140	Schimminger
a03	5 Aubry	a04	5 Cymbrowitz	a04	2 Jacobs	a037	Nolan		a145	Schroeder
a13	6 Bacalles	a13	8 DelMonte	a09	5 Jaffee	a128	Oaks		a122	Scozzafava
a09	9 Ball	a03	4 DenDekker	a05	7 Jeffries	a069	O Donnel	1	a064	Silver
a12	4 Barclay	a11	6 Destito	a13:	I John	a137	O Mara		a100	Skartados
a01	4 Barra	a08:	l Dinowitz	a112	2 Jordan	a051	Ortiz		a093	Spano
a04	0 Barron	a114	1 Duprey	a074	Kavanagh	a150	Parment		a121	Stirpe
a08:	2 Benedetto	a004	l Englebrigh	a065	Kellner	a088	Paulin		a011	Sweeney
a079	9 Benjamin	a130	) Errigo	a129	Kolb	a141	Peoples-		a110	Tedisco
a073	Bing	a072	Espaillat	a135	Koon		Stokes		a002	Ihiele
a055	5 Boyland	a071	. Farrell	a025	Iancman	a039	Peralta		a061	Titone
a008	Boyle	a005	Fields	a091	Iatimer	a058	Perry		a031	litus
a044	Brennan	a123	Finch	a013	1 avine	a023	Pheffer	á	1062	Tobacco
a092	Brodsky	a007	Fitzpatrick	a050	Lentol	a068	Powell	ā	1054	Towns
a046	Brook-Krasny	a143	Gabryszak	a125	<pre>Iifton</pre>	a087	Pretlow	ē	115	Fownsend
a147	Burling	a090	Galef	a127	Lopez P	a146	Quinn	ā	041	Weinstein
a117	Butler	a133	Gantt	a053	Lopez V.	a097 1	Rabbitt	ā	020 1	Weisenberg
a101	Cahill	a036	Gianaris	a126	Lupardo	a009 I	Raia	а	070 1	Wright
a096	Calhoun	a077	Gibson	a111	Magee	a006 E	Ramos	а	094 2	Zebrowski.
a043	Camara	a149	Giglio	a120	Magnarelli	a134 F	Reilich	a	003	
a106	Canestrari	a066	Glick	a059	Maisel	a109 F	Reilly	a	015	
a026	Carrozza	a108	Gordon	a030	Markey	a078 F	ivera J	а	024	
a086	Castro	<b>a</b> 075	Gottfried	a027	Mayersohn	a080 R	dvera N.	. а	089	
<b>a119</b>	Christensen	a098	Gunther	a019	McDonough	a076 R	ivera, P.			
a033	Clark	a139	Hawley	a104	McEneny	a056 R	obinson			
a047	Colton	a148	Hayes	a017	McKevitt	a067 R	osenthal			
a010	Conte	a083	Heastie	a022	Meng	a118 R	ussell			

<sup>1)</sup> Single House Bill (introduced and printed separately in either or both houses) Uni-Bill (introduced simultaneously in both houses and printed as one bill. Senate and Assembly introducer sign the same copy of the bill).

<sup>2)</sup> Circle names of co-sponsors and return to introduction clerk with 2 signed copies of bill and 4 copies of memorandum in support (single house); or 4 signed copies of bill and 8 copies of memorandum in support (uni-bill).

1 Section 1. Legislative findings and intent. The legislature hereby

- 2 finds and declares that eminent domain, while a meaningful tool for
- 3 government to move forward on important projects, has come under a great
- 4 deal of criticism in recent years for many alleged abuses that have
- 5 occurred within the state of New York. Traditionally, the right of
- 6 eminent domain, or the state's ability to seize private land was limited
- 7 for "public use". However, over the years, phrases such as "public use"
- 8 and "blighted" have taken on more expansive meanings.
- 9 Since Kelo v. City of New London, the 2005 decision in which the U.S.
- 10 Supreme Court approved the forcible transfer of property from one
- 11 private owner to another in the name of "economic development", forty-
- 12 three states have passed eminent domain reform legislation. New York has
- 13 thus far failed to take such action but continues again and again to
- 14 approve eminent domain condemnation for projects that benefit private
- 15 entities at the public's expense. A 2009 report by the Institute for
- 16 Justice entitled "Building Empires, Destroying Homes: Eminent Domain
- 17 Abuse in New York" detailed widespread eminent domain abuse throughout
- 18 the state.
- 19 Furthermore, two recent court decisions, Goldstein v. New York State
- 20 Urban Development Corporation and Kaur v. New York State Urban Develop-
- 21 ment Corporation demonstrate the need to balance the rights of property
- 22 owners without stifling positive economic development programs. Instead,
- 23 New Yorkers suffer under an inequitable system of eminent domain laws
- 24 that greatly favors private developers partnered with public actors at
- 25 the expense of homeowners, businesses, and tenants.
- 26 The use of "blight" as a basis for condemnation is vaguely defined and
- 27 in need of clarification. Under the loose standards of existing law
- 28 practically anything can qualify as blighted. Consequently it is imper-

- l ative that the legislature enact objective criteria to ensure that
- 2 blight determinations are consistent, predictable, and based on factors
- 3 actually related to the public's health and safety. There also needs to
- 4 be better protections in place so that tenants and low income residents
- 5 are ensured that they are not excluded from the development process.
- 6 As Judge Catterson notes for the majority in the Kaur decision, it has
- 7 been well documented that the urban renewal schemes of the 1950s and
- 8 1960s displaced millions of people and destroyed hundreds of neighbor-
- 9 hoods. By and far, these programs disproportionately harmed low income
- 10 and minority families. Legislative reforms are needed to prevent a
- Il repeat of these injustices. It is now time for New York to make the
- 12 necessary reforms that will ensure a fair and equitable use of our
- 13 eminent domain laws.
- 14 § 2. Section 103 of the eminent domain procedure law is amended by
- 15 adding five new subdivisions (H), (I), (J), (K) and (L) to read as
- 16 follows:
- 17 (H) "Blighted property" and "blighted area" mean property that is
- 18 declared blighted under section two hundred four-a of this chapter.
- 19 (I) "Slum" means property that is declared blighted under section two
- 20 hundred four-a of this chapter.
- 21 (J) "Substandard and insanitary property" means property that is
- 22 declared blighted under section two hundred four-a of this chapter.
- 23 (K) "Unfit for human habitation" means premises which have identifi-
- 24 able conditions that endanger the life, health and safety of the owners,
- 25 occupants, or the public. Conditions rendering property unfit for human
- 26 habitation include, but are not limited to, substantial structural
- 27 defects or deterioration, vermin infestation, lack of necessary utili-
- 28 ties, and fire hazards.

- 1 (L) "Abandoned property" means:
- 2 (1) unoccupied property which has been tax delinquent for at least two
- 3 years; or
- 4 (2) a building:
- 5 (a) that is unoccupied by owner or tenant;
- 6 (b) that is unfit for habitation;
- 7 (c) that has deteriorated to the point where:
- 8 (I) the building is structurally unsound or poses an immediate threat
- 9 to life or other property; or
- 10 (II) the cost of rehabilitation significantly exceeds the post-rehabi-
- ll litation market value; and
- 12 (d) the owner is unknown or the owner fails to respond within six
- 13 months to a violation notice from the appropriate governing body requir-
- 14 ing the owner to:
- 15 (I) rehabilitate the building to conform to minimum code habitability
- 16 requirements; or
- 17 (II) demolish the building for health and safety reasons; or
- 18 (3) a vacant lot on which a building has been demolished and for which
- 19 a municipal lien for demolition costs remains unpaid for six months.
- 20 § 3. Paragraph 4 of subdivision (B) of section 204 of the eminent
- 21 domain procedure law is amended and a new paragraph 5 is added to read
- 22 as follows:
- 23 (4) such other factors as it considers relevant[.]:
- 24 (5) the findings required pursuant to subdivision (D) of section two
- 25 hundred four-a of this article.
- 26 § 4. The eminent domain procedure law is amended by adding a new
- 27 section 204-a to read as follows:

- 1 § 204-a. Blighted properties and areas. (A) Subject to the exceptions
- 2 listed in paragraph two of subdivision (B) of this section, any single
- 3 property may be declared blighted if it meets any of the following
- 4 conditions:
- 5 (1) Any premises, which because of dilapidation, deterioration, struc-
- 6 tural defects, vermin infestation, health hazards, fire hazards, lack of
- 7 utilities, lack of facilities or equipment required by statute or munic-
- 8 ipal code, neglect, or lack of maintenance:
- 9 (a) is unfit for human habitation;
- 10 (b) has deteriorated to the point where:
- 11 (I) the building is structurally unsound or poses an immediate threat
- 12 to life or other property; or
- 13 (II) the cost of rehabilitation significantly exceeds the post-rehabi-
- 14 litation market value; and
- 15 (c) the owner fails to remedy the problem within a reasonable time
- 16 after receiving notice of violation by the appropriate governing body
- 17 requiring the owner to:
- 18 (I) rehabilitate the building to conform to minimum code habitability
- 19 requirements; or
- 20 (II) demolish the building for health and safety reasons.
- 21 (2) Any abandoned property as defined in subdivision (L) of section
- 22 one hundred three of this chapter.
- 23 (3) Property that is environmentally contaminated and that requires
- 24 remediation for current or future use under state or federal law, if the
- 25 owner fails to remedy the problem within six months of receiving notice
- 26 of violation from the appropriate governing body.
- 27 (4) A premises which, because of physical condition or use, is
- 28 regarded as a public nuisance at common law or has been declared a

- public nuisance under a statute or an applicable municipal code, and the
- 2 owner fails to abate the nuisance within six months of receiving notice
- 3 of violation from the appropriate governing body.
- 4 (5) Any well, shaft, basement, excavation, or unsafe fence or struc-
- 5 ture that, because of physical condition, use or occupancy, is deemed an
- 6 attractive nuisance to children, and the owner fails to abate the
- 7 nuisance within six months after receiving notice of violation from the
- 8 appropriate governing body.
- 9 (6) Vacant property that has become overgrown with weeds, is a place
- 10 for the accumulation of trash and debris, or a haven for vermin, if the
- 11 owner fails to remedy the problem within six months after receiving
- 12 notice of violation by the appropriate governing body requiring the
- 13 owner to rehabilitate the property to conform with minimum code require-
- 14 ments.
- 15 (7) Defective or unusual conditions of title that make the free trans-
- 16 fer or alienation of the property impossible.
- 17 (8) Occupied or unoccupied property that has tax delinguencies exceed-
- 18 ing the value of the property.
- 19 (9) Property that is used for pervasive and persistent criminal activ-
- 20 ity. For purposes of this section, such activity shall be defined as two
- 21 or more convictions of any person or persons had, within a period of one
- 22 year, for any of the following penal law offenses arising out of conduct
- 23 engaged in at the property:
- 24 (a) sale of a controlled substance described in sections 220.31,
- 25 220.34, 220.39, 220.41, or 220.43 of the penal law; or
- 26 (b) offenses related to the crime of prostitution as described in
- 27 article two hundred thirty of the penal law; or

- 1 (c) offenses related to the crime of gambling as described in article
- 2 two hundred twenty-five of the penal law; or
- 3 (d) enterprise corruption as defined in article four hundred sixty of
- 4 the penal law.
- 5 (10) Property that does not otherwise meet any of the conditions list-
- 6 ed in this section may not be declared blighted.
- 7 (B) Notwithstanding the provisions of subdivision (A) of this section,
- 8 the following exceptions shall apply:
- 9 (1) Property shall in no case be declared blighted if it meets one or
- 10 more of the following criteria:
- 11 (a) Vacant and unimproved property located in any rural or suburban
- 12 area which is not served by existing utilities.
- 13 (b) Property which satisfies the definition of "farm woodland", "land
- 14 used in agricultural production", "unique and irreplaceable agricultural
- 15 land", or "viable agricultural land", as those terms are defined in
- 16 section three hundred one of the agriculture and markets law.
- 17 (2) For purposes of this section, if a developer or condemnor involved
- 18 in a redevelopment project has caused or brought about by action or
- 19 inaction or maintained for more than seven years a condition listed in
- 20 subdivision (A) of this section within the proposed project area, that
- 21 condition may not be used in the determination of blight.
- 22 (3) For purposes of this section, if property located in an urbanized
- 23 area generally served by municipal infrastructure and utilities meets
- 24 one or more of the conditions listed in subdivision (A) of this section
- 25 due to failure on the part of the appropriate governing body to provide
- 26 necessary utility services and/or infrastructure, that condition may not
- 27 be used in the determination of blight.

- 1 (C) Multiple properties and project areas may be declared blighted if
- 2 they meet any of the following conditions:
- 3 (1) For purposes of acquiring multiple units of property by eminent
- 4 domain, an area may be declared generally blighted only if:
- 5 (a) the area is located in an urban or suburban area generally served
- 6 by existing utilities and infrastructure; and
- 7 (b) seventy-five percent of the individual parcels in the area are
- 8 declared blighted under subdivision (A) of this section.
- 9 (2) A condemnor may use eminent domain to acquire any unit of property
- 10 within a blighted project area.
- 11 (3) Properties owned by a developer or condemnor involved in a rede-
- 12 velopment project may be included in any blighted project area determi-
- 13 nation.
- 14 (4) For purposes of this section, a building containing multiple units
- 15 shall be treated as a single property.
- 16 (D) The following findings shall be required before a property or
- 17 project area may be declared blighted:
- 18 (1) To declare any single property blighted, the condemnor must make
- 19 written findings identifying the specific conditions which render the
- 20 property blighted under subdivision (A) of this section.
- 21 (2) To declare multiple properties or project areas blighted, the
- 22 condemnor must make written findings demonstrating that the requirements
- 23 of subdivision (C) of this section have been met. To demonstrate that
- 24 seventy-five percent of the parcels in the area are individually blight-
- 25 ed, each blighted parcel must be identified and the specific conditions
- 26 rendering it blighted under subdivision (A) of this section must be
- 27 identified.

1 (E) Any declaration made pursuant to subdivision (D) of this section

- 2 shall be valid for a period of ten years.
- 3 § 5. Section 2 of section 1 of chapter 174 of the laws of 1968,
- 4 constituting the New York state urban development corporation act, the
- 5 ninth undesignated paragraph as added by chapter 280 of the laws of 1984
- 6 and the tenth undesignated paragraph as amended by chapter 747 of the
- 7 laws of 2005, is amended to read as follows:
- 8 § 2. Statement of legislative findings and purposes. It is hereby
- 9 found and declared that there exists in [urban] some areas of this state
- 10 a condition of substantial and persistent unemployment and underemploy-
- 11 ment which causes hardship to many individuals and families, wastes
- 12 vital human resources, increases the public assistance burdens of the
- 13 state and municipalities, impairs the security of family life, contrib-
- 14 utes to the growth of crime and delinquency, prevents many of our youth
- 15 from finishing their educations, impedes the economic and physical
- 16 development of municipalities and adversely affects the welfare and
- 17 prosperity of all the people of the state. [Many existing industrial,
- 18 manufacturing and commercial facilities in such urban areas are obsolete
- 19 and inefficient, dilapidated, and without adequate mass transportation
- 20 facilities and public services. Many of such facilities are underuti-
- 21 lized or in the process of being vacated, creating additional unemploy-
- 22 ment. Technological advances and the provision of modern, efficient
- 23 facilities in other states will speed the obsolescence and abandonment
- 24 of existing facilities causing serious injury to the economy of the
- 25 state. Many existing and planned industrial, manufacturing and commer-
- 26 cial facilities are, moreover, far from or not easily accessible to the
- 27 places of residence of substantial numbers of unemployed persons. As a
- 28 result, problems of chronic unemployment are not being alleviated but

l are aggravated. New industrial, manufacturing and commercial facilities

- 2 are required to attract and house new industries and thereby to reduce
- 3 the hazards of unemployment. The unaided efforts of private enterprise
- 4 have not met and cannot meet the needs of providing such facilities due
- 5 to problems encountered in assembling suitable building sites]
- 6 It is further found and declared that the unaided efforts of private
- 7 industrial, manufacturing and commercial businesses are negatively
- 8 affected by aging and inefficient facilities, difficulties in finding
- 9 suitable building sites for new facilities, lack of adequate public
- 10 services, the unavailability of private capital for development [in such
- 11 urban areas], and the inability of private enterprise alone to plan[,]
- 12 and finance development and to coordinate [industrial and commercial
- 13 development] such development with [residential developments for persons
- 14 and families of low income and with] affordable housing development,
- 15 community development programs, public services and mass transportation
- 16 facilities.
- 17 It is further found and declared that there exist in many munici-
- 18 palities within this state [residential, nonresidential, commercial,
- 19 industrial or vacant areas, and combinations thereof, which are slum or
- 20 blighted, or which are becoming slum or blighted areas because of
- 21 substandard, insanitary, deteriorated or deteriorating conditions,
- 22 including obsolete and dilapidated buildings and structures, defective
- 23 construction, outmoded design, lack of proper sanitary facilities or
- 24 adequate fire or safety protection, excessive land coverage, insuffi-
- 25 cient light and ventilation, excessive population density, illegal uses
- 26 and conversions, inadequate maintenance, buildings abandoned or not
- 27 utilized in whole or substantial part, obsolete systems of utilities,
- 28 poorly or improperly designed street patterns and intersections, inade-

l quate access to areas, traffic congestion hazardous to the public safe-

- 2 ty, lack of suitable off-street parking, inadequate loading and unload-
- 3 ing facilities, impractical street widths, sizes and shapes, blocks and
- 4 lots of irregular form, shape or insufficient size, width or depth,
- 5 unsuitable topography, subsoil or other physical conditions, all of]
- 6 blighted properties and blighted areas, which are characterized by prem-
- 7 ises unfit for human habitation and dangerous to life and property, and
- 8 which hamper or impede proper and economic development of such areas and
- 9 which impair or arrest the sound growth of the area, community or muni-
- 10 cipality, and the state as a whole.
- It is further found and declared that there is a serious need through-
- 12 out the state for adequate educational, recreational, cultural and other
- 13 community facilities, the lack of which threatens and adversely affects
- 14 the health, safety[, morals] and welfare of the people of the state.
- 15 It is further found and declared that there continues to exist
- 16 throughout the state a seriously inadequate supply of [safe and sani-
- 17 tary] decent dwelling accommodations for persons and families of low
- 18 income. This condition is contrary to the public interest and threatens
- 19 the health, safety, welfare, comfort and security of the people of the
- 20 state. The ordinary operations of private enterprise cannot provide an
- 21 adequate supply of safe and sanitary dwelling accommodations [at
- 22 rentals] which persons and families of low income can afford.
- 23 It is further found and declared that there is an urgent need to
- 24 protect and enhance the quality of the natural environment, to encourage
- 25 the development and expansion of existing and alternative sources of
- 26 energy and the conservation of energy, and to abate and prevent the
- 27 generation of hazardous waste, toxic by-products, and other types of
- 28 environmental pollution.

It is hereby declared to be the policy of the state to promote a vigorous and growing economy, to prevent economic stagnation and to encourage the creation of new job opportunities in order to protect against the hazards of unemployment, reduce the level of public assistance to now indigent individuals and families, increase revenues to the state and to its municipalities and to achieve stable and diversified local economies. In furtherance of these goals, it is the policy of the state to retain existing industries and to attract new industries through the acquisition, construction, financing, reconstruction and rehabilitation of industrial and manufacturing plants and commercial 10 facilities, and to develop sites for new industrial and commercial 11 building. It is further declared to be the policy of the state to 12 promote the development of such plants and facilities, reasonably acces-13 sible to residential facilities, in those areas where substantial unem-14 ployment or underemployment exists, to the end that the industrial and 15 commercial development [of our urban areas] will proceed in sound fash-16 ion and in coordination with development of housing, mass transportation 17 and public services, and that job opportunities will be available in 18 those areas where people lack jobs. 19 is further declared to be the policy of the state to promote the 20 safety, health[, morals] and welfare of the people of the state and to 21 promote the sound growth and development of our municipalities through 22 the [correction of such substandard, insanitary, blighted, deteriorated 23 or deteriorating conditions, factors and characteristics by the clear-24 ance, replanning, reconstruction, redevelopment, rehabilitation, resto-25 ration or conservation of such areas, ] redevelopment of blighted areas 26 and [of areas reasonably accessible thereto] the undertaking of public 27 and private improvement programs [related thereto], including the

provision of educational, recreational and cultural facilities, and the encouragement of participation in these programs by private enterprise. In furtherance of these goals, it is the policy of the state to engage 3 and empower the public through educational programs, community outreach, and an open and inclusive redevelopment planning process; to coordinate redevelopment projects and improvement programs with local government 6 planning goals; to respect communities' existing social and cultural 7 fabric and to limit residential and business displacement to maximum 8 extent possible; to reuse existing resources and infrastructure and 9 recycle materials and structures; to encourage energy efficiency and 10 sustainable building; to conserve undeveloped land and encourage infill 11 and brownfield development; to improve or restore natural systems such 12 as streambeds, drainage courses, wetlands, rivers, and other ecological 13 features, and to encourage the creation of publicly available open spac-14 es; to ensure that environmental pollution does not disparately affect 15 areas with a substantial number of minority or low income households; to 16 incorporate cultural resources and landscapes into project designs by 17 preserving and rehabilitating buildings with cultural, historical or 18 architectural significance, encouraging adaptive reuse as an alternative 19 to demolition and new construction, and encouraging compatible design of 20 new construction; to encourage the retention and construction of afford-21 able housing through incentives, loans, and other programs; to encourage 22 development that is accessible and inviting to pedestrians, bicyclists 23 and transit users, and to discourage development that is reliant on personal automobile transportation; to increase opportunities for private enterprise, especially for small businesses, local businesses, and businesses owned by minorities and women, through procedures that are fair, open, equitable, transparent, and demonstrated to be the best

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- l choice for the public interest; to provide sufficient guarantees and
- 2 protections in the event that private developers withdraw from partic-
- 3 ipation in a redevelopment project or improvement program; to increase
- 4 employment opportunities for local residents, especially low income
- 5 residents, homeless persons, single parents, formerly incarcerated
- 6 persons, and persons with other barriers to employment, through job
- 7 training, local hiring and other assistance programs; and to encourage
- 8 the creation of quality jobs that provide a living wage, adequate health
- 9 benefits, and opportunities for advancement.
- 10 It is further declared to be the policy of the state to promote the
- 11 safety, health[, morals] and welfare of the people of the state through
- 12 the provision of adequate, safe and sanitary dwelling accommodations and
- 13 facilities incidental or appurtenant thereto for persons and families of
- 14 low income.
- 15 For these purposes, there should be created a corporate governmental
- 16 agency to be known as the "New York state urban development corporation"
- 17 which, through issuance of bonds and notes to the private, investing
- 18 public, by encouraging maximum participation by the private sector of
- 19 the economy, including the sale or lease of the corporation's interest
- 20 in projects at the earliest time deemed feasible, and through partic-
- 21 ipation in programs undertaken by the state, its agencies and subdivi-
- 22 sions, and by municipalities and the federal government, may provide or
- 23 obtain the capital resources necessary to acquire, construct, recon-
- 24 struct, rehabilitate or improve such industrial, manufacturing, commer-
- 25 cial, educational, recreational and cultural facilities, and housing
- 26 accommodations for persons and families of low income, and facilities
- 27 incidental or appurtenant thereto, and to carry out the [clearance,

l replanning, reconstruction and rehabilitation of such substandard and

- 2 insanitary] redevelopment of blighted areas.
- 3 It is further declared to be the policy of New York state to encourage
- 4 the development of research and development facilities and high technol-
- 5 ogy industrial incubator space at institutions of higher education
- 6 located in this state and authorized to confer degrees by law or by the
- 7 board of regents, or on lands in reasonable proximity to such insti-
- 8 tutions provided that (i) in the case of research and development facil-
- 9 ities such facilities are for the cooperative use of one or more such
- 10 institutions and one or more business corporations, research consortia
- 11 or other industrial organizations involved in research, development,
- 12 demonstration, or other technologically oriented industrial activities;
- 13 and (ii) in the case of high technology industrial incubator space, such
- 14 space shall be for rental to business concerns which are in their form-
- 15 ative stages and which are involved in high technology activities,
- 16 including but not limited to business concerns initiated by students,
- 17 employees of such institution, including faculty members and other
- 18 persons or firms academically associated with such institution.
- 19 It is hereby declared that the acquisition, construction, financing,
- 20 reconstruction, rehabilitation or improvement of such industrial, manu-
- 21 facturing and commercial facilities, and of such cultural, educational
- 22 and recreational facilities including but not limited to facilities
- 23 identified as projects and called for to implement a state designated
- 24 heritage area management plan as provided in title G of the parks,
- 25 recreation and historic preservation law; the [clearance, replanning,
- 26 reconstruction and rehabilitation of such substandard and insanitary]
- 27 redevelopment of blighted areas; and the provision of adequate, safe and
- 28 sanitary housing accommodations for persons and families of low income

- l and such facilities as may be incidental or appurtenant thereto are
- 2 public uses and public purposes for which public money may be loaned and
- 3 private property may be acquired and tax exemption granted, and that the
- 4 powers and duties of the New York state urban development corporation as
- 5 hereinafter prescribed are necessary and proper for the purpose of
- 6 achieving the ends here recited.
- 7 § 6. Section 3 of section 1 of chapter 174 of the laws of 1968,
- 8 constituting the New York state urban development corporation act, is
- 9 amended by adding two new subdivisions 31 and 32 to read as follows:
- 10 (31) "Blighted property" and "blighted area". Property that is
- 11 declared blighted under section 204-a of the eminent domain procedure
- 12 <u>law.</u>
- 13 (32) "Slum". Property that is declared blighted under section 204-a of
- 14 the eminent domain procedure law.
- 15 § 7. Subdivision 12 of section 3 of section 1 of chapter 174 of the
- 16 laws of 1968, constituting the New York state urban development corpo-
- 17 ration act, is REPEALED and a new subdivision 12 is added to read as
- 18 follows:
- 19 (12) "Substandard and insanitary property". Property that is declared
- 20 blighted under section 204-a of the eminent domain procedure law.
- 21 § 8. Subdivision 7 of section 5 of section 1 of chapter 174 of the
- 22 laws of 1968, constituting the New York state urban development corpo-
- 23 ration act, is amended to read as follows:
- 24 (7) To acquire or contract to acquire from any person, firm, corpo-
- 25 ration, municipality, federal or state agency, by grant, purchase,
- 26 condemnation or otherwise, leaseholds, real, personal or mixed property
- 27 or any interest therein, subject to the limitations in section 204-a of
- 28 the eminent domain procedure law; to own, hold, clear, improve and reha-

- 1 bilitate, and to sell, assign, exchange, transfer, convey, lease, mort-
- 2 gage, or otherwise dispose of or encumber the same;
- 3 § 9. Section 10 of section 1 of chapter 174 of the laws of 1968,
- 4 constituting the New York state urban development corporation act,
- 5 subdivision (d) as amended by chapter 847 of the laws of 1971, subdivi-
- 6 sions (e) and (f) as added and subdivisions (g) and (h) as relettered by
- 7 chapter 839 of the laws of 1987, is amended to read as follows:
- 8 § 10. Findings of the corporation. Notwithstanding any other provision
- 9 of this act, the corporation shall not be empowered to undertake the
- 10 acquisition, construction, reconstruction, rehabilitation or improvement
- 11 of a project unless the corporation finds:
- 12 (a) in the case of a residential project:
- 13 (1) That there exists, in the area in which the project is to be
- 14 located, or in an area reasonably accessible to such area, a need for
- 15 [safe and sanitary] decent housing accommodations for persons or fami-
- 16 lies of low income, which the operations of private enterprise cannot
- 17 provide;
- 18 (2) That the project has been approved as a project of a housing
- 19 company pursuant to the provisions of the private housing finance law.
- 20 (b) in the case of an industrial project:
- 21 (1) That the area in which the project is to be located is a
- 22 [substandard or insanitary area, or is in danger of becoming a substand-
- 23 ard or insanitary area] blighted area, as that term is defined in subdi-
- 24 vision (H) of section 103 of the eminent domain procedure law, wherein
- 25 there exists a condition of substantial and persistent unemployment or
- 26 underemployment;

- 1 (2) That the acquisition or construction and operation of such project
- 2 will prevent, eliminate or reduce unemployment or underemployment in
- 3 such area;
- 4 (3) That such project shall consist of a building or buildings which
- 5 are suitable for manufacturing, warehousing or research or other indus-
- 6 trial, business or commercial purposes[.];
- 7 (4) That adequate provision has been, or will be made for the payment
- 8 of the cost of the acquisition, construction, operation, maintenance and
- 9 upkeep of such project[.];
- 10 (5) That the acquisition and construction, proposed leasing, operation
- 11 and use of such project will aid in the development, growth and prosper-
- 12 ity of the state and the area in which such project is located;
- 13 (6) That the plans and specifications assure adequate light, air,
- 14 sanitation and fire protection.
- 15 (c) in the case of a land use improvement project:
- 16 (1) That the area in which the project is to be located is a
- 17 [substandard or insanitary area, or is in danger of becoming a substand-
- 18 and or insanitary area and tends to impair or arrest the sound growth
- 19 and development of the municipality] blighted area, as that term is
- 20 defined in subdivision (H) of section 103 of the eminent domain proce-
- 21 dure law;
- 22 (2) That the project consists of a plan or undertaking for the clear-
- 23 ance, replanning, reconstruction and rehabilitation of such area and for
- 24 recreational and other facilities incidental or appurtenant thereto;
- 25 (3) That the plan or undertaking affords maximum opportunity for
- 26 participation by private enterprise, consistent with the sound needs of
- 27 the municipality as a whole.
- 28 (d) in the case of a civic project:

- 1 (1) That the area in which the project is to be located is a blighted
- 2 area, as that term is defined in subdivision (H) of section 103 of the
- 3 eminent domain procedure law, wherein there exists [in the area in which
- 4 the project is to be located, a need for the educational, cultural,
- 5 recreational, community, municipal, public service or other civic facil-
- 6 ity to be included in the project;
- 7 (2) That the project shall consist of a building or buildings or other
- 8 facilities which are suitable for educational, cultural, recreational,
- 9 community, municipal, public service or other civic purposes;
- 10 (3) That such project will be leased to or owned by the state or an
- ll agency or instrumentality thereof, a municipality or an agency or
- 12 instrumentality thereof, a public corporation, or any other entity which
- 13 is carrying out a community, municipal, public service or other civic
- 14 purpose, and that adequate provision has been, or will be, made for the
- 15 payment of the cost of acquisition, construction, operation, maintenance
- 16 and upkeep of the project;
- 17 (4) That the plans and specifications assure or will assure adequate
- 18 light, air, sanitation and fire protection.
- 19 (e) in the case of an industrial effectiveness project:
- 20 (1) That a feasibility study or productivity assessment exists demon-
- 21 strating the potential for future profitability of the firm requesting
- 22 financial assistance and such study or assessment has been reviewed and
- 23 approved by the commissioner of economic development;
- 24 (2) That for loans to implement a corporate restructuring or turn-
- 25 around plan, the management of the industrial firm requesting assistance
- 26 is capable and the firm has a sound business development plan that
- 27 includes measures to ensure labor and management cooperation and to
- 28 effect changes required to continue as a successful business;

- 1 (3) That the requested financial assistance is not available from
- 2 other public or private financing sources; and
- 3 (4) That the area in which the project is to be located is a
- 4 [substandard or insanitary area, or is in danger of becoming a substand-
- 5 ard or insanitary area] blighted area, as that term is defined in subdi-
- 6 vision (H) of section 103 of the eminent domain procedure law, wherein
- 7 there exists a condition of substantial and persistent unemployment or
- 8 underemployment.
- 9 (f) in the case of a small and medium-sized business assistance
- 10 project:
- 11 (1) That the area in which the project will be located is a [substand-
- 12 ard or insanitary area, or is in danger of becoming a substandard or
- 13 insanitary area] blighted area, as that term is defined in subdivision
- 14 (H) of section 103 of the eminent domain procedure law, wherein there
- 15 exists a condition of substantial and persistent unemployment or under-
- 16 employment;
- 17 (2) That the project demonstrates market, management and financial
- 18 feasibility and has a clear likelihood of success;
- 19 (3) That the [industrial] firm provides at least a ten percent equity
- 20 contribution and such contribution is not derived from other govern-
- 21 mental sources;
- 22 (4) That the requested financial assistance is not available from
- 23 other public or private financing sources on terms compatible with the
- 24 successful completion of the project;
- 25 (5) That the project will not result in the relocation of any [indus-
- 26 trial] firm from one municipality within the state to another munici-
- 27 pality, or in the abandonment of one or more of the firms' plants or
- 28 facilities located within the state, except under one of the following

l conditions: (i) when [an industrial]  $\underline{a}$  firm is relocating within a muni-

- ? cipality with a population of at least one million where the governing
- 3 body of such municipality approves such relocation; [or] (ii) the corpo-
- 4 ration notifies each municipality from which such [industrial] firm will
- 5 be relocated and each municipality agrees to such relocation; or (iii)
- 6 the corporation shall determine on the basis of the application before
- 7 it that the project is reasonably necessary to discourage the firm from
- 8 relocating to a location outside the state and to preserve the compet-
- 9 itive position of the firm within its respective industry; and
- 10 (6) That the project is not for the purpose of refinancing any portion
- 11 of the total project cost or other existing loans or debts of the
- 12 project sponsor or owner.
- 13 (g) in the case of all projects, that [there is a feasible method for
- 14 the relocation of families and individuals displaced from the project
- 15 area into decent, safe and sanitary dwellings] the displacement of resi-
- 16 dents and businesses is limited to the maximum extent possible, and that
- 17 all displaced residents and businesses will be afforded adequate compen-
- 18 sation and/or assistance to be relocated to substantially comparable
- 19 properties, which are or will be [provided] located in the project area
- 20 or in [other areas] an area reasonably proximate to the project area and
- 21 not generally less desirable in regard to public utilities and public
- 22 and commercial facilities, at substantially comparable rents or prices
- 23 [within the financial means of such families or individuals], and
- 24 reasonably accessible to their places of dwelling and/or employment.
- 25 [Insofar as is feasible, the] The corporation shall offer substantially
- 26 comparable housing accommodations to [such families and individuals]
- 27 displaced residents in [residential] projects [of the corporation] that
- 28 include a residential component, and insofar as is feasible, the corpo-

- l ration shall offer substantially comparable industrial or commercial
- 2 accommodations to displaced businesses in projects that include an
- 3 industrial or commercial component. The corporation may render to busi-
- 4 ness and commercial tenants and [to families or other persons] displaced
- 5 [from the project area,] residents any other such assistance as it may
- 6 deem [necessary to enable them to relocate] appropriate.
- 7 (h) in the case of all projects, the corporation shall state the basis
- 8 for its findings.
- § 10. This act shall take effect immediately.