

NEW YORK STATE LEGISLATURE

February 14, 2024

Hon. Kathy Hochul Executive Chamber State Capitol, Second Floor Albany, NY 12224

Hon. Andrea Stewart-Cousins Temporary President and Majority Leader Room 907 LOB Albany, NY 12247

Hon. Robert G. Ortt Senate Minority Conf. Leader Room 315 Capitol Albany, NY 12247

Hon. Timothy M. Kennedy Chair Senate Transportation Committee Room 708 LOB Albany, NY 12247 Hon. Marie Therese Dominguez NYS Department of Transportation 50 Wolf Road Albany, NY 12232

Hon. Carl E. Heastie Speaker of the Assembly Room 932 LOB Albany, NY 12248

Hon. William A. Barclay Assembly Minority Conf. Leader Room 933 LOB Albany, NY 12248

Hon. William B. Magnarelli Chair Assembly Transportation Committee Room 830 LOB Albany, NY 12248

Dear Governor Hochul and Legislative Leaders:

For the twelth consecutive session, on behalf of local transportation leaders, municipalities, and taxpayers from throughout our respective legislative districts and across New York State, we welcome this opportunity to address the need for greater state investment in local roads, bridges, and culverts.

We continue to believe that New York State's **investment in local transportation infrastructure** must be a foundation of the nation's most aggressive infrastructure program in order for this program to achieve its envisioned generational goals. Unfortunately, the Executive Budget proposes a \$100 million cut to local road, bridge, and culvert funding for the third year of the five-year, Department of Transportation (DOT) Capital Plan.

First and foremost, in our view, the Governor's proposal fails to recognize or understand the significant impact inflation is having on local highway departments. Nationally, according to the FHWA Highway Construction Cost Index, highway construction costs over the past 2.5 years have increased by 58.6 percent. In light of these unprecedented costs increases alone, the Governor's proposal is unacceptable. It simply will not get the job done.

The \$1.2-trillion "Infrastructure Investment and Jobs Act" (IIJA) increases federal highway aid to New York by 52 percent and we are scheduled to receive \$13.4 billion, a \$4.6-billion increase. Unfortunately, the vast majority of local roads, which as you know constitute 87% of the statewide road system, are ineligible to receive these funds.

It is important to be clear at the outset that equitability, fairness, and parity remain essential when funding our state's infrastructure. We recognize the importance of funding for the MTA Capital Plan as a critical infrastructure investment that is necessary to meet the transportation needs of residents, commuters, and visitors for our downstate region.

We also recognize that funding for the DOT Capital Plan is an equally necessary and critical investment for all the residents, motorists, and taxpayers of the State of New York. The Executive Budget proposal continues the third year of the 5-year, \$32.8-billion DOT Capital Plan.

We are one state, with challenging infrastructure needs statewide, and therefore we believe it is critically important that the capital needs of the MTA and the DOT each receive the level of funding necessary to keep both systems in a state of good repair.

While the proposed Executive Budget calls for the continuation of valuable programs that we support, such as the Consolidated Local Street and Highway Improvement Program (CHIPS), Extreme Winter Recovery (EWR), PAVE-NY, State Touring Routes Program (STR) and Pave our Potholes (POP), the proposal reduces CHIPS by \$60 million and STR by \$40 million.

Altogether, as currently proposed, this means that \$1.2 billion per year will be distributed to all localities throughout the state, including New York City, to address the needs of their local transportation systems.

Therefore, we once again stress that New York State's direct investment in local roads and bridges through CHIPS remains fundamental. It deserves priority consideration in the final allocation of state infrastructure investment in the budget for the 2024--25 fiscal year.

CHIPS is the key difference for local communities, economies, governments, motorists, and taxpayers throughout the Empire State, including New York City and surrounding metro areas, and we cannot ignore this fact, especially this year.

<u>It is warranted.</u> Local governments, for the foreseeable future, will continue to struggle to address budgetary demands in the face of the state-imposed property tax cap, rising pension,

health care and highway construction costs, and unfunded state mandates, among other burdens.

Therefore, we put forth the following two requests **to add to the Executive Budget proposal:**

1.) Restore the \$60 million cut to CHIPS base aid to a total of \$598.1 million; and

2.) Increase the base funding level for CHIPS by \$200 million to a total of \$798.1 million.

The case is compelling for New York State to take these proposed steps to address the undeniable local transportation infrastructure shortcomings. We believe it is the right thing to do.

Additionally, we strongly support increasing the CHIPS bidding threshold from \$350,000 to \$1,000,000 or eliminating the threshold all together. We are disappointed that a proposal to modify the threshold was not included in the Executive Budget as it had been in some previous years and urge that this initiative be added in the final budget. Increasing the CHIPS bidding threshold will give municipalities more flexibility to pursue the most cost-effective option to bid out or perform in-house projects less than \$1,000,000, reducing costs to taxpayers.

A stronger state-local partnership is the only solution to meeting the critical investment level needed to maintain and improve local roads, bridges, and culverts. Keep in mind that:

- Local governments are responsible for maintaining nearly 87 percent of the roads in New York State and one-half of the state's 18,000 bridges;
- Drivers on local roads contribute nearly half of the gas taxes collected in New York State;
- Estimates by the State Comptroller, state Department of Transportation (DOT), and other independent studies have shown a large number of local road mileage deteriorating and many local bridges rated structurally deficient or functionally obsolete;
- Reason's 27th Annual Highway Report ranks New York State's highway system at 49th in the nation:
- According to TRIP, a national transportation advocacy group, roads and bridges
 that are deficient, congested, or lack desirable safety features, cost New York
 motorists an additional \$36.7 billion annually, up to \$3,697 per driver in some
 areas, due to higher vehicle operating costs, traffic accidents, and congestionrelated delays;

- If the overriding goal is this state's economic competitiveness, it cannot be overlooked that businesses locate in towns, villages, and cities and, therefore, it is imperative to ensure that local roads and bridges are maintained to spur economic development and job creation, while helping to control property taxes for individuals and businesses;
- Additionally, every \$1 invested in the CHIPS program can save from \$6-\$14 in long-term rehabilitation costs. This state assistance benefits the middle class struggling with high local property taxes;
- Each \$150 million increase in funding for local roads, bridges, and culverts results in up to 4,200 highway construction-related jobs;
- The State Comptroller has estimated there will be \$89 billion in unmet local infrastructure needs over the next two decades. In an October 2017 report, the comptroller estimated that bridges owned by local governments require an estimated \$27.4 billion in repairs; and
- According to a recently updated analysis by the New York State Association of Town Superintendents of Highways, the local highway system outside NYC faces an annual funding gap of over \$2.0 billion.

An increase in the CHIPS base level by \$200 million, as well as maintaining BRIDGE-NY, EWR, PAVE-NY, STR and POP allocations will significantly strengthen the foundation we have built over the last several state budgets and further solidify our fundamental belief that "Local Roads are Essential!"

Through the renewed, vigorous, long-term state investment we have outlined, we will finally move toward the safe and reliable local infrastructure we envision, an infrastructure that will serve as the catalyst for future community and economic development, job creation, and overall public and motorist safety.

Once again, thank you for your leadership and thoughtful consideration. We look forward to working with you to achieve these critical goals and take advantage of this once-in-ageneration opportunity to make the 2024-25 New York State budget truly transformative for our local roads, bridges, and culverts.

Sincerely,

Thomas F. O'Mara

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