1	BEFORE THE NEW YORK STATE SENATE TEMPORARY COMMITTEE ON RULES AND
2	ADMINISTRATION REFORM
3	
4	Committee Meeting
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6	Room 124 The Capitol
7	Albany, NY
8	March 25, 2009 12:10 p.m.
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10	PRESIDING:
11	Senator David J. Valesky Cochair
12	Senator John J. Bonacic
13	Cochair
14	PRESENT:
15	Senator Jeffrey D. Klein
16	Senator George H. Winner, Jr.
17	Senator Jose M. Serrano
18	Senator Joseph A. Griffo
19	Senator Andrea Stewart-Cousins
20	Senator Daniel L. Squadron
21	Senator Kevin Parker
22	
23	
24	

1	CHAIRMAN BONACIC: Good afternoon.
2	This is our third meeting of the Temporary
3	Committee on Rules and Administration. And
4	without saying too much, I'd like to use the
5	time to get into the open issues.
6	David, is there anything you want to
7	share with the committee?
8	CHAIRMAN VALESKY: No, I think let's
9	move right into pick up where we left off
10	yesterday.
11	CHAIRMAN BONACIC: There was one
12	thing that I wanted to make sure was clear,
13	and that is if a member prepares a bill,
14	there's a "99" process in which that
15	member's bill will be voted up or down in
16	committee. And if that bill passes the
17	committee, then it gets sometime during
18	the year, it gets voted on on the floor.
19	And if we can agree to that principle,
20	then we don't have we're not involved
21	with motions to discharge. We're done with
22	it. So yes, George?
23	SENATOR WINNER: Motions to discharge
24	from committee.

1	CHAIRMAN BONACIC: Well, yeah, in
2	committee. Yeah, in committee.
3	SENATOR KLEIN: Meaning they won't be
4	done on the floor.
5	CHAIRMAN BONACIC: No, no, let's
6	if a member files a 99 to a particular
7	committee for their bill, we're saying that
8	committee must vote up or down on that
9	member's bill. Okay? Amended, you know,
10	whatever.
11	If it passes the committee, we want to
12	ensure that it gets to the active list that
13	year and voted on the floor. If we can
14	ensure that process for a member's bill to
15	be heard, then there's no need for a motion
16	to discharge or a petition process.
17	Because you were I got the flavor
18	that you were not high on the petition
19	process. I liked it; I thought it was more
20	democracy. But lookit, we can always
21	revisit that down the road if we see what
22	we're doing and how it works out.
23	But does anyone have a problem with
24	that concept?

1	SENATOR WINNER: No, I just wanted to
2	clarify that you're not suggesting that we
3	eliminate we still have the motion to
4	discharge procedure in the rules, but you
5	wouldn't have to use it if your bill is
6	considered.
7	CHAIRMAN VALESKY: There would be no
8	need for it.
9	SENATOR BONACIC: That's what I'm
10	saying.
11	SENATOR WINNER: But I mean there's
12	still a motion to discharge procedure in the
13	rules in the event that the committee
14	doesn't takes the bill up.
15	CHAIRMAN BONACIC: Well, then we'd be
16	violating our own rules. So in other
17	words
18	SENATOR WINNER: It's chicken soup.
19	It doesn't hurt.
20	CHAIRMAN BONACIC: Okay. I guess I
21	don't have a problem with it, but I was just
22	saying
23	SENATOR WINNER: Obviously a motion
24	to discharge will not be in order if the

	1	bill is being considered by the committee.
	2	CHAIRMAN BONACIC: That's the better
	3	way to say it, Senator Winner. Thank you.
	4	Better way to say it.
	5	The committee votes on the bill, then
	6	you can't use the motion to discharge. That
	7	tool has been taken away from you.
	8	And if it's voted down in committee,
	9	that's the end of it. That's the end of it.
	10	It's pretty simple. It's pretty simple.
	11	CHAIRMAN VALESKY: Any thoughts? I
	12	mean, which is where we left off yesterday.
	13	CHAIRMAN BONACIC: Right. No, I just
	14	wanted to make sure. But I added another
	15	element just and the other element was it
	16	gets voted on the floor, it gets to the
	17	active list. The majority leader doesn't
-	18	hold it. The Rules Committee doesn't hold
-	19	it, the killing fields. That member's bill
2	20	gets voted on on an active calendar. Okay?
4	21	Now, when you do a calendar, let's say
,	22	I'm No. 100, because that's where I had it
	23	printed; there were people ahead of me. And
,	24	as we get into June, you have time-sensitive

1	bills that have more of an urgency. But
2	their number may be 200. I think there the
3	majority leader has the discretion of
4	putting bills forward that are of urgency,
5	that are more time-sensitive. But Bill No.
6	100 gets voted on at some time, whether it's
7	on the back end or that's our thinking.
8	And what I did in this little punch
9	list was and we apologize to Mr. Stengel,
10	but, you know, I only got one staffer. And
11	that punch list that you have there was a
12	cap on how many bills a senator could put
13	in, not counting home rule bills. There's
14	nothing magical about 50. I had seen a
15	good-government bill talked about before.
16	I'll leave it to everybody's discretion what
17	that number should be.
18	But if we leave it unlimited, I could
19	just see somebody trying to sabotage the
20	legislative process by putting in a thousand
21	bills.
22	SENATOR SQUADRON: I think that part
23	of the reason why you don't have and
24	again, if you look at all the other states,

1	including the states that are not nearly as
2	dysfunctional as ours, a lot of them have
3	some sort of a gate. Now, it's not a single
4	gate, but, you know, some sort of gate on
5	bills going to committee, bills actually
6	going to the floor.
7	And part of the reason for that is for
8	the reason you talked about, every single
9	bill has to get considered. Then you can
10	print a thousand bills, and you really gum
11	it up.
12	You know, I'm not sure whether I'll

You know, I'm not sure whether I'll have 50 good ideas this session, but I have a colleague on the Assembly side who, you know, believes in passing almost every bill he puts in, and I think he's put in 129 so far this year. And he's dead serious about that. I mean, he works — his focus is on making legislation; you know, bills into law. And different members I think have different focus — you know, focus on one sort of big bill, several small bills.

So I worry about capping the number of bills we can put in. I do think that the

1	obligation to the bills that we consider,
2	really think through them, is one we need to
3	have. But I worry about saying, you know,
4	you can't do more bills than this equally.
5	CHAIRMAN BONACIC: I'll leave it, you
6	know, if a member gets tagged in putting in
7	a lot of frivolous bills, you know they're
8	going to be they're not going to pass
9	committees. They're going to be dismissed.
10	SENATOR KLEIN: And what you just
11	said is the reason why I don't think we need
12	a cap on the number of bills.
13	CHAIRMAN BONACIC: Well, I just
14	suggested it, but it's not critical. I'll
15	just throw it out there if you think it
16	serves a purpose. Okay?
17	Okay, where else are we go ahead,
18	David. You want to go through something
19	else?
20	CHAIRMAN VALESKY: I think we have
21	to I mean, we didn't talk the issue of
22	calendaring the bills.
23	CHAIRMAN BONACIC: Okay, let's talk
24	about that.

1	CHAIRMAN VALESKY: I think we you
2	know, we may have to revisit the issue of a
3	petition process or something. I mean, what
4	we were talking about was mandatory
5	consideration in committee of bills.
6	CHAIRMAN BONACIC: Okay. Let me ask
7	you this. If the members don't want to
8	ensure that if a bill passes committee and
9	doesn't get to the active list, it gets
10	voted on if that's a problem, you know,
11	maybe somebody could explain why that's a
12	problem.
13	CHAIRMAN VALESKY: I'd just like to
14	see what other states do in regard to
15	calendaring procedures of bills. I don't
16	know off the top of my head what other
17	legislatures do in terms of flow of
18	legislation on the calendar itself. I think
19	that would be helpful.
20	CHAIRMAN BONACIC: Well, okay. If
21	it's our goal to empower members, I think
22	that bills should be able to be voted on.
23	If for some reason you don't want to do that
24	on the floor of the Senate, then our

	1	fallback position is there should be a
	2	petition process to guarantee that it goes
	3	to the floor. And in that case, we would
	4	argue 51 percent, not 60, because it takes
	5	51 percent now for a motion to discharge.
	6	I think it's cleaner, just to make sure
	7	members get a vote on the floor. But again,
	8	you know, if it passes committee and the
	9	majority leader says it's never going to
	10	come to the floor, I mean, you know
	11	SENATOR WINNER: It's sort of a
	12	hollow promise if in fact you got led down
	13	the road here, you got your bill out of
	14	committee, and then it's never going to see
	15	the light of day. Once again, you've got an
	16	autocratic roadblock in the form of a
	17	majority leader just basically saying,
	18	arbitrarily and capriciously, that the bill
	19	is not notwithstanding the fact that the
:	20	committee approved it, the bill is never
:	21	going to see the light of day.
:	22	SENATOR KLEIN: But unlike the
:	23	Assembly's 99, where they have, you know,
:	24	the hold or kill calendar, this is going to

1	force individual members who are on that
2	committee to cast a vote on that specific
3	legislation, be it a Republican or a
4	Democratic bill. It's not, you know
5	CHAIRMAN VALESKY: It's significant.
6	SENATOR KLEIN: It's a significant
7	step.
8	SENATOR WINNER: Well, I'm not saying
9	it isn't significant. But it's a step
10	SENATOR KLEIN: What happens next.
11	And I think that's what we have to
12	determine, what happens next. I mean, what
13	other states do as far as, you know, now,
14	you know, you had your day, you had members
15	of that committee vote on the bill, the bill
16	passed, you know, even though not everyone
17	was for the bill.
18	Now, what's your next step? How does
19	it ensure its place on the A calendar to
20	ensure that everyone gets to vote on it?
21	SENATOR SQUADRON: With the chair's
22	indulgence, although obviously I would be
23	interested in hearing from any of the staff.
24	If you do know offhand what they do in other

1	states or in Congress, I think it might
2	CHAIRMAN BONACIC: Before we give the
3	floor over, if the committee process is
4	where the pros are, where there's the
5	counsel and the special help. The merits of
6	that bill, I think if it gets past that
7	committee, it deserves a vote on the floor.
8	Because that's where most of the brains and
9	the debate and the hearings and the speakers
10	may be called in.
11	So to deprive it of an active vote on
12	the calendar, it frustrates the member. It
13	lessens the member's empowerment. And
14	believe me, it cuts both ways. It will
15	probably cut more for the majority, hurting
16	the majority, than it will anybody.
17	But it's the most pure process.
18	There's no deviant plan here. Either you're
19	going to allow democracy to work and I
20	suggest to you, I think a lot of bills will
21	not pass committee. Because whether it's
22	technical changes you're going to have
23	debates like you never had before. It's
24	going to be the think-tank process, the

1	filter process. Just a suggestion.
2	SENATOR SQUADRON: I mean, I think it
3	makes a valid point, but I'd be interested,
4	if that's okay with the chairs.
5	CHAIRMAN BONACIC: It's fine, go
6	ahead.
7	MR. STENGEL: Most other states have
8	a mix, including the U.S. House, of the
9	discretion being the majority leader's.
10	Some few states have automatic calendaring,
11	like Vermont's.
12	But for example, the U.S. House, the
13	speaker retains, as far as I understand, the
14	right to, as we call it, put a bill on the
15	active list.
16	If it pleases the committee, I can do
17	more research and give you that specific
18	SENATOR KLEIN: Yeah, I'd like to
19	see, besides definitively what the House of
20	Representatives does, what other states have
21	done. Especially considering also take
22	into account that we're now substantially
23	changing our committee process.
2.4	SENATOR SOUIADRON. I Would say

1	though, that I share Senator Bohacic's view
2	that there needs to be a process for this.
3	This needs to be possible. I think the
4	question is, you know, what rather than
5	reinvent the wheel, let's see how it's done
6	and let's see what the best process is.
7	CHAIRMAN BONACIC: We can do that.
8	But I come back to the core question: Do
9	you want to empower the members, or do you
10	want to keep the majority leader controlling
11	everything? It goes back to our core
12	question.
13	CHAIRMAN VALESKY: Well, I think no
14	matter what happens on this particular
15	question, we have significantly empowered
16	the members in everything we've already
17	reached consensus on. Dramatically
18	empowered the members on things we've
19	reached consensus on.
20	CHAIRMAN BONACIC: If we believe that
21	process affects policy, you're cutting off
22	process to affect the policy by not letting
23	bills get voted on on the floor.
24	SENATOR SQUADRON: You know, I think

1	that as I say, I think that that's a
2	process we need to in my view, it's a
3	very, very important process to put in
4	place. I agree; I've said it long before I
5	was employed.
6	But what's the process by which we put
7	it in? It's got to be real. It can't be a
8	sham. But I think we need to figure out how
9	other states do it quickly, you know, if
10	possible and how the House does it, so
11	that we can do it in a way it's functional.
12	CHAIRMAN BONACIC: I will say to you
13	that this is the first real stumbling block
14	on reform if this doesn't get done. If a
15	member can't get a bill to the floor after
16	it passes committee, then we're getting into
17	the pretense of reform and not real reform.
18	This issue.
19	And if we go it's not a do-or-die,
20	because I never want to stop the progress of
21	everything we've accomplished. But I'll
22	wait until Mr. Stengel is finished talking
23	to you. Okay.

If for some reason you want to hold

1	this sacred, then there should be a petition
2	process of, I would say, 51 percent to allow
3	a bill to get to the floor. So there's got
4	to be a method of actually having bills
5	voted on. I put a lot of confidence in that
6	committee.
7	SENATOR GRIFFO: Is there any
8	objection from any member here to that
9	concept of letting votes on bills on the
10	floor? I haven't heard anybody object to
11	that.
12	CHAIRMAN VALESKY: I would just like
13	to see how other legislatures handle the
14	traffic cop.
15	SENATOR GRIFFO: But you're not
16	objecting to the concept.
17	SENATOR KLEIN: I want to see you
18	know, we threw out Vermont. Does Vermont
19	have the 99 process where someone has to
20	actually vote not the Assembly 99
21	process, but this new and improved one where
22	they actually have to vote on specific
23	legislation? I don't know that.
24	You know, how many bills do they take

1	up? Maybe it's just easier to have a direct
2	route to the A calendar and take a full
3	vote. I think we really need to look at
4	this.
5	SENATOR SQUADRON: And I do think
6	that it's a concept I agree with
7	strongly, but I also think we should look at
8	it and do it the right way. I mean, this is
9	the essential function of how the floor is
10	going to work. And my view is we should do
11	it, but let's do it the right way.
12	CHAIRMAN BONACIC: Okay. We had
13	suggested we heard in the public hearings
14	that if a bill is proposed, it results in a
15	new mandate or a new tax, that that should
16	be stamped on the bill.
17	And you know how we go to active list,
18	first, second and third reading? Maybe we
19	should have a tax mandate calendar. It's
20	just a way of alerting all the members
21	CHAIRMAN VALESKY: Some kind of a
22	notification.
23	CHAIRMAN BONACIC: Yeah, that maybe
24	you should look at this a little more

1	closely if there's a tax or a mandate.
2	SENATOR KLEIN: Well, one of the
3	things that we've initiated internally is
4	that any bill that has any kind of fiscal
5	impact whatsoever, we require a fiscal note.
6	And we haven't moved any bills out of
7	committee or put them on a committee agenda
8	unless we get that first.
9	Which, you know, clearly I think is a
10	major reform, because it wasn't done in the
11	past. I remember reading a lot of memos of
12	bills on the day we actually voted and
13	passed which, you know, said, under the
14	fiscal implications, "to be determined" or
15	"to be determined later."
16	So what we're doing internally is
17	requiring a fiscal note, and that's
18	something I guess we can codify in our rules
19	as well.
20	CHAIRMAN VALESKY: And that's
21	something that's attached to the bill so
22	that that bill is not moving forward without
23	the fiscal note.
24	The other thing is I mean, I might

1	be wrong on this; I'll have to ask Mike
2	Fallon, who's our floor counsel.
3	Any tax measure that we take up is
4	subject to a 3/5 quorum anyway, right, isn't
5	it?
6	MR. FALLON: Yes.
7	CHAIRMAN VALESKY: So there's an
8	additional requirement in terms of I just
9	suggest that that is in part a function of
10	what you're suggesting.
11	CHAIRMAN BONACIC: Well, that's
12	budget. And I'm not talking
13	CHAIRMAN VALESKY: Well, no, any tax.
14	Any local tax bill. Right, Senator Winner?
15	Any measure that
16	SENATOR WINNER: Yes.
17	CHAIRMAN VALESKY: Right? For
18	example, your county wants to raise their
19	county sales tax. Home rule, but that's
20	also subject to the 3/5 quorum; correct?
21	SENATOR WINNER: I'm just hearing
22	that from you.
23	CHAIRMAN VALESKY: No, no, no, I'm
24	asking. I'm asking. I honestly don't know

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1
            the answer to that.
                MR. FALLON: I think the 3/5 quorum
 2
 3
            requirement applies to appropriations bills,
 4
           budget bills. But --
 5
                CHAIRMAN VALESKY: All right. My
 6
           mistake.
 7
                MR. FALLON: But many of the bills
 8
            that you're talking about do come with a
           home rule request, so that's a request by
10
            the county --
                SENATOR WINNER:
                                   Michael, what was
11
12
            that you were just saying?
13
                MR. FALLON:
                              I was just saying,
14
            Senator, I was just clarifying Senator
           Valesky's understanding of the 3/5 quorum
15
16
            requirement applies to appropriation bills
            and what we would commonly understand as
17
18
           budget-related bills; it doesn't apply to
           non-budget matters.
19
20
                 SENATOR WINNER: I thought it was any
21
           bill that imposes or implies a tax requires
            a 3/5 quorum.
22
23
                               Yes. Again, most of the
                MR. FALLON:
24
           bills that we do, often at the request of
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1	localities, to extend local taxes I don't
2	believe fit into that category, because we
3	are not taking that action. It's a local
4	action.
5	SENATOR WINNER: Okay. Okay. So
6	we're still on the same page.
7	MR. FALLON: Yes. Yes, I think so.
8	CHAIRMAN BONACIC: Ours was a
9	suggestion. It's a good practice what
10	you're doing, Senator Klein.
11	SENATOR KLEIN: Is that what you're
12	proposing?
13	SENATOR WINNER: Yeah. If I may make
14	a suggestion that the rule be sort of a
15	little bit expanded here, your internal rule
16	not only be codified for the membership
17	but you know, for the rules, but that it
18	be a little bit expanded to just say, in
19	addition to having a comprehensive fiscal
20	note, that if in fact it is imposed as a tax
21	or a mandate, that it so states.
22	CHAIRMAN VALESKY: Yeah, I think we
23	just need to make sure we're enforcing the
24	rule to a greater degree. Section 7

1	MR. FALLON: Section 7 of Rule
2	SENATOR SQUADRON: Perhaps we should
3	have a rules enforcement committee.
4	CHAIRMAN VALESKY: Yes.
5	SENATOR SQUADRON: I am not
6	volunteering to sit on this.
7	(Laughter.)
8	MR. FALLON: We are requiring bills
9	before they are considered by the Finance
10	Committee to have a fiscal note to be
11	received
12	CHAIRMAN VALESKY: Let me just read.
13	"Such an estimate must be secured by the
14	sponsor from the Division of the Budget or
15	the department or agency of state government
16	charged with the fiscal duties, functions or
17	powers provided in such bill in the name of
18	such department or agency must be stated in
19	such note."
20	So it may be an enforcement issue or
21	lack thereof.
22	SENATOR GRIFFO: To go further on
23	with what Senator Bonacic was saying,
2.4	though, on the mandate component, there may

1	be cases where the mandate doesn't carry a
2	fiscal implication but there may be an
3	administrative mandate. And he's just
4	saying we should acknowledge the fact that
5	you're imposing something on an organization
6	or a community or
7	CHAIRMAN VALESKY: Makes sense.
8	CHAIRMAN BONACIC: This isn't
9	earth-shattering, it's just a notification
10	on a bill.
11	Okay, can I get to the issue of equal
12	access to equal services? We had talked
13	about not having two workforces doing the
14	same thing and to unite them.
15	Senator Parker, good afternoon. Nice
16	to see you.
17	It would be a suggestion that there'd
18	only be one. And I say civil service
19	principles, but not a civil service job.
20	We've identified those services. And if I
21	may just talk out loud to you. And the
22	secretary of the Senate would have the
23	responsibility of hiring these people, so
2.4	nothing changes there.

1	Printing, supplies, the common rooms of
2	the Capitol. If you wanted to use the Well
3	or the gallery, you can't now. You have to
4	get permission from the majority leader.
5	Common areas should be accessible to all
6	senators. But if they're in use, you don't
7	get it. So, I mean, I'm just elaborating
8	things that are elementary.
9	Media services. Satellite offices.
10	Equal services provided by media and
11	administrative staff. Maintenance. All of
12	this goes to administration, not policy.
13	None of this is policy. So we're saying
14	let's just have one workforce that takes
15	care of us both.
16	SENATOR KLEIN: Senator, can you
17	explain that? You start off with a civil
18	service
19	CHAIRMAN BONACIC: No, no, I
20	suggested in other words, if you hire a
21	media person, maybe they should have a
22	background in media. Or a photographer
23	should have photography experience. That's
24	all I meant. But not a civil service

1	test, but the idea of
2	SENATOR GRIFFO: Minimum
3	qualifications.
4	CHAIRMAN BONACIC: Yeah,
5	independence, you know, qualified in the
6	area that you're picking. A printer knows
7	how to print. That's the concept. Okay?
8	SENATOR KLEIN: I thought you were
9	advocating a Tier Five, actually.
10	(Laughter.)
11	CHAIRMAN BONACIC: No, no, we're not
12	going there. I can get in enough trouble by
13	myself, Senator.
14	(Laughter.)
15	CHAIRMAN BONACIC: So does anyone
16	have a problem with that concept?
17	CHAIRMAN VALESKY: Administrative
18	functions of the house.
19	SENATOR SQUADRON: These seem to be
20	in the category of righting past egregious
21	wrongs. Right? I mean, it seems to me.
22	This strikes me as people who are hired for
23	jobs shouldn't be hired for jobs because of
24	their last names but because they're

1	qualified for those jobs. I know it's not
2	only that, but clearly that's the case,
3	right?
4	CHAIRMAN BONACIC: The secretary of
5	the Senate will be hiring these people.
6	SENATOR GRIFFO: And beyond that,
7	though, I think John is stating you would
8	have this would be almost a this would
9	be a nonpartisan type of appointment in
10	these areas, and every member would have
11	equal access and things of that nature.
12	SENATOR KLEIN: I think that makes
13	sense.
14	SENATOR PARKER: Let me suggest that
15	we actually already have moved most of us
16	agree that we're already moving in that
17	direction. So if you look at media
18	services, for instance, it has become
19	essentially a shop open to every legislator.
20	There are no longer Democratic and
21	Republican photographers, for instance.
22	Right? So we're already taking steps
23	towards that.
24	SENATOR GRIFFO: I think the

1	illustration that Senator Stewart-Cousins
2	made yesterday was a good illustration.
3	SENATOR STEWART-COUSINS: It's that
4	petty
5	SENATOR GRIFFO: That is what should
6	never have existed and must stop.
7	CHAIRMAN BONACIC: You know, let me
8	just continue. Payroll and personnel
9	office, accounting, technology. Again, we
10	should have one. Again, nonpartisan, hired
11	by the secretary of the Senate. Again,
12	anything that's administrative, that is
13	recordkeeping, not policymaking.
14	So I just these were the other
15	categories. Okay? So we agree in concept.
16	If there's any category gets you concerned,
17	come back to it.
18	SENATOR KLEIN: This is something I
19	think we need to look into, because I don't
20	want to get into the minutiae of what's
21	happened internally. But it's my
22	understanding that most of the previous
23	staff that was on with the majority is still
24	on. And it's going to continue to be on in

Τ.	a for of those personner jobs.
2	So, you know, again, I think that
3	whatever they're doing is a transition. I
4	think some of these I think some of these
5	people are going to stay on because of the
6	institutional knowledge and their ability.
7	So, you know, I think this is something that
8	we should kind of wait to see what happens
9	as far as our transition is taking place.
10	CHAIRMAN BONACIC: Well, I don't want
11	to get bogged down with who's going to get
12	let go or these are as we move forward,
13	whoever the employees are. That they're
14	independent, bipartisan, and they take care
15	of all of us.
16	SENATOR KLEIN: I just was given some
17	information. Supposedly, according to our
18	research, 70 percent of the people that were
19	there are being retained. Again, because of
20	expertise
21	SENATOR SQUADRON: I think that's
22	fair. And I think there's a question we
23	might want to get to, which is which of
2.4	these things are in the rules, right, and

1	which of these things are important, you
2	know, values for us to state as a committee,
3	now and in the future. So I would just I
4	think that's a broader question, perhaps for
5	the end of this meeting, if we have time.
6	I would also say the fact that some
7	people are going to be let go might be a
8	symbol that a mere what happened might
9	also be, again, righting a wrong. You know,
10	certain people's relatives who were on the
11	staff under the prior majority shouldn't be
12	anymore, for example.
13	SENATOR KLEIN: Or it's a reduction
14	in staffing.
15	SENATOR SQUADRON: Right. And either
16	one of those scenarios in the short term
17	over the course of this year isn't a sign of
18	a political purge, it's a sign of a move
19	towards exactly what you're talking about.
20	SENATOR GRIFFO: But the concept is
21	an important part of the structured
22	administration of the Senate and should be a
23	part of rules. It should be, as we look at
24	reforming the body and the institution, that

1	this is incorporated, what structure would
2	look like and how that structure would be
3	administrated. And I think that is
4	important for the future.
5	CHAIRMAN BONACIC: Okay? We agree on
6	the concept?
7	SENATOR KLEIN: Yeah, we do.
8	(General agreement.)
9	CHAIRMAN BONACIC: Okay, I don't have
10	many other areas. And I'll just talk a
11	little bit about do you want to go on
12	anything here that you want to finish on?
13	CHAIRMAN VALESKY: I think we've
14	covered we've covered it all, I think.
15	CHAIRMAN BONACIC: I don't think
16	we've covered do you want to get into
17	majority leader term
18	CHAIRMAN VALESKY: Oh, term limits.
19	CHAIRMAN BONACIC: term limits
20	for
21	CHAIRMAN VALESKY: which Senator
22	Griffo has sponsored in relation to
23	chairmanships.
24	CHAIRMAN BONACIC: We're talking

1	about chairmanships.
2	SENATOR SQUADRON: In fairness, for
3	the majority and the minority, as Senator
4	Griffo has talked about.
5	SENATOR GRIFFO: That's right.
6	That's right.
7	I would vote that we would consider
8	that as a part of what we had already talked
9	about and that there was general agreement
10	on conceptually relative to chairs of
11	committees, which follows the congressional
12	model. The number of years I'd leave to the
13	discretion here; it could be eight years,
14	six years.
15	But I do believe that all of the
16	offices, the leadership offices, should be
17	subjected to those terms because that truly
18	would change culture and empower members, in
19	my opinion, because there would be a term of
20	office. I would hope that we would at least
21	consider that.
22	SENATOR PARKER: I think we should
23	consider it. But just for the record,
24	because I think that everything should be

1	considered and talked about. I'm somebody
2	who's on the record against term limits on
3	every level. Despite the fact that I have a
4	bill that actually people talk about as term
5	limits, but it's actually not a term limits
6	bill. It's actually a referendum bill.
7	But I'm actually, you know, against
8	term limits, just period. I think that we
9	have natural term limits. You know, we have
10	every opportunity to elect a majority
11	leader, just like, you know, we all come up
12	for reelection every two years. And you
13	have no need for term limits. If they don't
14	want Senator Parker in my district anymore,
15	every two years, you know, people have an
16	opportunity to make their choices known.
17	And so I think that we do something to
18	the democratic system by eliminating that
19	choice, maybe actually throw the baby out
20	with the bathwater.
21	SENATOR GRIFFO: But I don't think
22	we're eliminating it from the standpoint of
23	the electorate allowing the opportunity
24	that's a grander issue, as you indicated,

1	Kevin.
2	But we're talking about the institution
3	itself. And I think that what you're
4	saying, there are a number of pressures that
5	are put on members that are outside of what
6	the electorate may have intended in electing
7	them. This is just the nature of the place.
8	And I think that if there was a limit
9	on leadership, I don't think it's really
10	contrary to your philosophy, it's just
11	saying that internally, as part of the rules
12	of this body, the leader will serve a term
13	of office.
14	SENATOR PARKER: Right. But we
15	already have that limit, is what I'm saying.
16	I'm saying that leaders don't you know,
17	for instance, Joe Bruno, who served 15 years
18	as leader, he was reelected every two years.
19	So there was seven times that he had
20	opportunity and, frankly, there are
21	opportunities in most of our rules to bring
22	the leader up for review even outside the
23	context of those opportunities.
24	So I'm saying that at any point that

1	the former majority wanted to have another
2	leader, they had an opportunity to do that.
3	And I think that we do a disservice to our
4	body by throwing the baby out with the
5	bathwater.
6	CHAIRMAN BONACIC: Let me just jump
7	in here. We'll leave to that to your
8	discretion on majority leader. Are your
9	remarks appropriate to chairmen of
10	committees? Is that because we're saying
11	there should be a term limit on chairmen of
12	committees, assuming they keep getting
13	reelected and the majority leader keeps
14	reappointing them.
15	SENATOR SQUADRON: Committee chairmen
16	aren't elected to their seats, to their
17	chairs.
18	CHAIRMAN BONACIC: No, I mean if they
19	get voted out of office, they lose their
20	chairmanship. That's all I meant.
21	SENATOR SQUADRON: And I can see both
22	sides of this one. And I have a term limit
23	problem when you have an engaged electorate.
24	I think the members of the Senate are a

1	pretty engaged electorate. You know, you
2	say there's some competition on the one
3	hand, but then you don't see practical
4	competition. But there's a difference
5	between the committee chairs and the
6	CHAIRMAN BONACIC: Again, we're
7	suggesting that it might be good to turn
8	chairs every six or eight years. But
9	SENATOR SQUADRON: Those are
10	appointed positions.
11	CHAIRMAN BONACIC: Right. And it
12	gives opportunity to other members.
13	SENATOR STEWART-COUSINS: Right. I
14	know that when we had a discussion, I guess
15	it was last week or whatever, I said,
16	similarly, I think that because they're
17	appointed, there could be a term limit on
18	that.
19	Again, I sort of concur in terms of the
20	majority leader. I think because we as an
21	electorate have an opportunity to vote for a
22	majority leader, then we should be able to
23	make that decision and not feel somehow
24	especially, again, in the context of reform,

1	in the context of more membership
2	empowerment, in the context of everything
3	that we're doing here, we should, I would
4	think, feel very clear about our ability to
5	decide that some leader is should be a
6	good leader or should step down.
7	But in terms of the chairs, because
8	they are appointed by the leader, I have no
9	problem, again, six, eight years or whatever
10	it is.
11	SENATOR PARKER: I still have a
12	problem. Because, again, I think we
13	shouldn't throw the baby out with the
14	bathwater.
15	Let me just say this. You know, my
16	background in this field is I'm a public
17	policy analyst. That's what I've done
18	through my whole life; I have a master's
19	degree in public policy, I'm a Ph.D.
20	candidate in public policy.
21	People spend their entire lives on
22	policy issues and barely understand
23	that's how people become experts in the
2.4	state. If you look at many of the people

1	who are sitting on committees as chairs or
2	even as rankers, they've developed
3	expertises over years. You take, for
4	instance, Dick Gottfried in the Assembly
5	who, you know, has developed an expertise in
6	healthcare where he is known, you know, far
7	and wide, almost, frankly, nationally.
8	But, you know, something like
9	healthcare policy you can't frankly master
10	in, you know, six years. You know, it just
11	doesn't happen. I think that we do a
12	disservice and have an opportunity to harm
13	our public policymaking process by not
14	giving members enough time to become real
15	experts on their committees and on the
16	committee issues, more importantly.
17	Particularly because you sometimes have
18	people who have come in and they develop
19	their expertise while they're here. I mean,
20	so sometimes you have people who you
21	know, somebody's a doctor and winds up on
22	the Health Committee and then they're
23	chairing, but they came with the expertise
24	and so they're sometimes able to jump right

1	111.
2	You know, I'm the chair of the Energy
3	Committee. I was a ranker before that for
4	six years. But I didn't have the expertise
5	in energy and telecommunications prior to me
6	coming to the Senate. I mean, some of this
7	took long, hard work. And literally by the
8	day, I'm learning.
9	Somebody having to be thrown into the
10	conversations that are now happening
11	vis-a-vis alternative energy and some of the
12	things that are happening now without having
13	an expertise, and having to be thrown in as
14	a chair, I think is not necessarily the
15	greatest thing for the public policy
16	outcomes and the legislative outcomes that
17	we're looking to have.
18	(Senator Golden enters the room.)
19	SENATOR PARKER: So again, I think
20	that, you know, you always have
21	opportunities to change these things and
22	building in something that throws the baby
23	out with the bathwater frankly I don't think

is necessary.

1	CHAIRMAN BONACIC: To Senator
2	Parker's point, I understand his point. Our
3	suggestion is that you're going to have
4	counsel, you're going to have a specialist
5	in the health area serving on the Health
6	Committee.
7	And in the case of Assemblyman
8	Gottfried, which was the example you used,
9	if it's eight years, he would get shifted as
10	a member of the Health Committee. You don't
11	lose his expertise. And you get a new
12	chairman in. And now you have two you
13	have one mind developing and another there
14	to help as a mentor.
15	So I understand what you're saying.
16	And I just wanted to throw that out there
17	if when we vote on this, I think it's a
18	good idea to have a change of chairmanship
19	for new blood, both in rankers and
20	chairmanship. And if it's six years or
21	eight years, you know, that would be my
22	suggestion. We're all going to vote on it.
23	SENATOR PARKER: Let me make just one
24	last point on this. And no disrespect to

1	any	of	the	staff	in	the	room.
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The other thing that you wind up happening when you have term limits, and this is both whether you have term limits in the larger body or you have term limits in the context of a committee, is you actually make the staff more important that the decision-makers. And again, that's no disrespect to staff, because half the staff are smarter than us.

But, you know, you don't even get a chance to have any parity in terms of expertise when you have different people making those choices. And without, you know, creating a permanent governmental staff, you know, that -- I think, again, the danger in that is that staffers aren't elected.

And we are elected, and ultimately we need to be the ones who are making the decisions. And I certainly want somebody who is the best-qualified and has the most information and the most knowledge on the issue making those decisions.

1	CHAIRMAN BONACIC: Okay, I think
2	we've exhausted this subject, if we may.
3	Senator Golden, welcome. I just want
4	to say that it's the policy of our committee
5	that only the members would speak. We've
6	got a time constraint. So you're welcome to
7	stay. I only say that because of the next
8	subject that I'm going to bring up. Okay?
9	SENATOR GOLDEN: I only came because
10	of this new day has dawned and I want to see
11	how this new day is dawning and I want to
12	see this partisanship ended and to see some
13	real positive government come out of this.
14	That's the only reason I'm here, sir.
15	CHAIRMAN BONACIC: And thank you for
16	being here, by the way.
17	SENATOR GOLDEN: Thank you, both
18	chairmen.
19	CHAIRMAN BONACIC: I know this is a
20	sensitive subject, and I just want to throw
21	it out there. Indicted members. And it's
22	happened to other members on both sides of
23	the aisle in both houses.
24	I thought Malcolm Smith handled the

1	recent indictment of Senator Monserrate
2	properly. And I think we should have
3	something formal down the road that if a
4	senator gets indicted for a felony, he will
5	step aside as far as his chairmanship and
6	his staff will then report to the majority
7	leader, the minority leader, until there's a
8	disposition of the case.
9	That senator who is indicted has a
10	constitutional right to vote on the floor,
11	and he should. And I understand he's
12	innocent until proven guilty. But I think
13	we have to hold elected officials to a
14	higher standard.
15	And I throw that out to you. And I'm
16	not asking for you to rule on it. And as
17	I've said to you, I thought it was handled
18	appropriately in your house. And I don't
19	want to focus on this senator, because there
20	have been many elected officials.
21	So enough said on this subject. If you
22	want to formalize a rule, we think it's
23	appropriate down the road. Okay?
24	CHAIRMAN VALESKY: Mm-hmm.

_	CHAINTAN DONACIC. I Saved the
2	toughest subject for last, because I knew
3	Senator Parker was going to be here and I
4	wanted him to weigh in on this.
5	(Laughter.)
6	CHAIRMAN BONACIC: And I'd like to go
7	back to staffing allocations of committee.
8	Senator Klein had suggested that when we
9	empower staffs, we have a staff allocation
10	equally for the chairs and the rankers but
11	the clerk would be hired by the chairman.
12	So that's extra money.
13	We had suggested and this is
14	critical, because to talk generically and
15	not have numbers is just leaving it out
16	there. It was our thinking that there would
17	be a base of \$150,000 per committee per
18	chairman, per ranker. And that would hire
19	an attorney, a director that's a specialist
20	in that area, and the clerk is hired by the
21	chairman. So that ranker in all reality
22	would get two people, the chairperson would
23	get three.
2.4	Now, in my analysis of this you take

1	it for what it's worth there are six
2	committees that I consider are
3	high-maintenance; they're going to need
4	more. And you decide what that is. But
5	I'll just rattle them off. We have, I
6	believe Langdon, how many committees?
7	MR. CHAPMAN: Thirty-two.
8	CHAIRMAN BONACIC: thirty-two
9	committees that are going to shrink. But of
10	the 32 committees, high-maintenance is
11	Codes, Local Government, Insurance,
12	Education, Higher Ed, Finance.
13	CHAIRMAN VALESKY: Health.
14	CHAIRMAN BONACIC: Health. Health.
15	These are not exclusive. Add six or eight,
16	whatever you think it
17	SENATOR PARKER: Energy.
18	(Laughter.)
19	CHAIRMAN BONACIC: We leave it to the
20	discretion of the members and the staff to
21	work that out, what those high-maintenances
22	are. And they should get more than that
23	base allocation.
24	But I said the other committees I

1	used the term "bland," or less high
2	maintenance. I'll just taking Housing,
3	because I've worked on it for so long. If I
4	had a director and counsel, it's enough for
5	me to know this field. And there's a lot of
6	them like that, Tourism or something else.
7	But that's our suggestion.
8	And in terms of central staff, I think
9	we're going to have to take money away from
10	central staff in order to fund the
11	committees. But we need money for central
12	staff for government operations not covered
13	by committee. We have suggestions, but I
14	don't want to bog our meeting down by trying
15	to work numbers it gets confusing.
16	CHAIRMAN VALESKY: Right.
17	CHAIRMAN BONACIC: But we should have
18	a work session and try to do this honestly,
19	and with the help of other members.
20	CHAIRMAN VALESKY: No, I think you're
21	right. I think we should go back and put
22	some of these numbers together.
23	I think also, from the perspective of
24	numbers for committees, it has a lot to do

1	with how we collapse the committees. For
2	example, if Education and Higher Education
3	is actually one committee in the future,
4	that's a very different situation than if
5	they're two separate committees. Tourism
6	you had mentioned; it may not even be a
7	committee. It may be folded in with other
8	areas
9	SENATOR SERRANO: Hey. Hey.
10	(Laughter.)
11	CHAIRMAN VALESKY: Oh, Senator
12	Serrano, the chair.
13	SENATOR SERRANO: Not so fast,
14	Senator Valesky.
15	(Laughter.)
16	CHAIRMAN BONACIC: It was our
17	thinking that every senator and ranker that
18	has a position for which they are paid, in
19	the new structure, with subcommittees and
20	all, that would be left intact. I don't
21	know what committees and subcommittees they
22	serve on, but they will have a role, and
23	those reimbursements or stipends will be
24	kept intact.

1	SENATOR KLEIN: I just want to add
2	something.
3	You know, I brought up and I agree with
4	the concept of allowing both committee
5	chairs and the ranker to have staff members.
6	I would be reluctant at putting amounts in
7	rules. I mean, you know, these are going to
8	change. Let's face it, you know, what you
9	would pay an attorney may be different this
10	year than what you're paying that attorney
11	next year.
12	And so I think that needs to be left to
13	the discretion of some kind of working rule
14	that's ongoing or
15	CHAIRMAN VALESKY: Also, John, only
16	in particularly every year when we pass a
17	legislature and judiciary budget, the
18	funding of the legislature itself fluctuates
19	from year to year.
20	CHAIRMAN BONACIC: No, I understand.
21	CHAIRMAN VALESKY: So I think it
22	would be difficult to lock in specific
23	CHAIRMAN BONACIC: I'm not locking
24	these in. I just did an analysis of rough

1	numbers for us to take back. They're not
2	fixed in stone. They have to be flexible
3	because things change, both with the
4	committee structure, smaller, and
5	CHAIRMAN VALESKY: And with the
6	overall legislative budget.
7	CHAIRMAN BONACIC: the cost of
8	inflation, I understand that.
9	SENATOR SQUADRON: If you look at
10	and this goes back to what I said before.
11	The idea, and I think Senator Klein said it,
12	of putting this of codifying in rules the
13	staff allocations is not something that
14	we've ever done. I haven't read the rules
15	at every stage, you know, but I read the
16	rules at some stage, and I haven't seen that
17	in the rules I read.
18	I do think that in rules what we can
19	and I would support defining would be
20	something very transparent and some
21	guidelines for, you know, how this stuff is
22	defined and overseen or made public to see
23	whether those guidelines are being met.
24	And perhaps in round two we can define

1	some secondary set of guidelines, not in
2	rules, but that we agree should be followed.
3	You know, and then the rules refer to that.
4	CHAIRMAN BONACIC: We're not going to
5	agree on numbers today. It's just that in
6	keeping with the concept of a ranker and a
7	chairman, who they will need, we're only
8	sharing what we've seen in the past.
9	And by the way, the specialty of the
10	committee needs to be beefed up. I have one
11	staffer that does everything. In the new
12	committee, though, I want a pro that knows
13	housing issues and a director that can do
14	research. Just two people.
15	And I think most committees, for the
16	most part, will need one or two. Except the
17	high-maintenance committees, and you may
18	need five. And I don't know what those
19	numbers are.
20	SENATOR SQUADRON: Can I suggest that
21	we might want to, for the rules, say
22	something to the effect of, you know, there
23	should be allocations that allow both chairs

and rankers to do their -- you know, to do

1	substantive work. Those should be and
2	those allocations of those staff members
3	should be published regularly or
4	continuously available. You know, and then
5	sort of from there see if that solves it.
6	CHAIRMAN BONACIC: Everything is
7	always public.
8	SENATOR SQUADRON: In terms of how
9	many but maybe not easily accessible. A
10	lot of this stuff is very hard to track
11	down.
12	SENATOR WINNER: Is this committee
13	going to make the recommendations with
14	respect to what committees are consolidated?
15	CHAIRMAN VALESKY: That would be the
16	longer-term intent of the committee. I
17	don't think that we're anticipating having
18	those new committee definitions in the
19	report that's due in two weeks. Is that
20	correct?
21	CHAIRMAN BONACIC: Yes.
22	SENATOR WINNER: Well, what is your
23	intentions with regard to the effectiveness
2./	of the new committee structure? Would it he

1	for the commencement of the 2010 session, or
2	is it going to be subsequent to the 2010
3	elections?
4	I think that those have some
5	significant implications due to what Senator
6	Bonacic raised as to stipends and to
7	because that stuff is in statute.
8	CHAIRMAN VALESKY: Right. Right.
9	Good point.
10	SENATOR WINNER: And it's my
11	understanding that you can't change the
12	terms of compensation within the terms of
13	CHAIRMAN VALESKY: Within the term of
14	the length of
15	SENATOR WINNER: the year, so
16	there may be some dislocation in that event.
17	So perhaps you have to be somewhat
18	creative as it relates to those statutory
19	authorizations as to whether or not they
20	actually reflect a real committee in order
21	to maintain them until the end of the
22	2010
23	CHAIRMAN VALESKY: The calendar year.
24	SENATOR WINNER: calendar year,

1	yeah, until they could be changed in statute
2	to be reflective of a new compensation in
3	January 1 of 2011. Because you have those
4	restrictions on
5	CHAIRMAN VALESKY: Good point, yeah.
6	CHAIRMAN BONACIC: The only principle
7	I was getting at was equal staffing for
8	rankers and chairs. The chair gets a clerk
9	in addition. That's why I threw those
10	numbers out.
11	And the reason the numbers in our
12	analysis of what was paid to central and
13	member staff in the past I believe when
14	you do the analysis, do it fairly, it's
15	going to be close to what I suggested. But
16	again, I'm not let's leave the numbers
17	alone. We're going to get bogged down.
18	SENATOR GRIFFO: You could delineate
19	the structure based on what you're
20	advocating, Senator Bonacic, right now, if I
21	understand you correctly.
22	If you indicate that every committee
23	will have a clerk, a research analyst and a
24	counsel, and then the ranker would also have

1	that, at least you'd have the composition,
2	the structure of the committee put in place.
3	And then the funding can be allocated
4	accordingly.
5	CHAIRMAN BONACIC: I think that's
6	what we have a consensus on. And with the
7	high-maintenance committees, they may need
8	more than what you've just suggested. And
9	we have no problem with that. I don't think
10	anybody does. Because it's very
11	sophisticated issues, and you might need
12	more research people.
13	SENATOR SQUADRON: And I'm not
14	sure I agree with you on some of these
15	principles. I'm not sure the principle of
16	exactly equal staffing for the chair and the
17	ranker close, certainly. Something
18	that's real and accountable, certainly.
19	I mean, there are and I vice-chair
20	one committee; I chair another. And do we
21	really believe that the ranker and the chair
22	have truly the same amount of work and,
23	driving forward, that those should really be
24	identical?

1	CHAIRMAN BONACIC: I do. Because
2	under the new system, you're going to work,
3	both those rankers and chairpeople. Because
4	this is where it all happens.
5	SENATOR SQUADRON: I mean, I know
6	that neither in the U.S. House nor the U.S.
7	Senate is it done that way. It's a whole
8	hell of a lot better than the New York State
9	Senate has been over the last 70 years, but
10	it's not a straight down. Because the chair
11	does have the administrative duty, does need
12	to drive the agenda. You know, that's sort
13	of generally the role of the majority and
14	minority.
15	CHAIRMAN BONACIC: Well, aren't the
16	members driving the bills? See, the members
17	are driving the bills. Not the majority
18	leader, not the chairmen. The members are,
19	with the 99 process. Which requires that
20	committee to analyze everything to see
21	whether those bills get killed or they have
22	enough merit as amended.
23	That's where all the work is, quite
24	frankly, on the committee system. That's

1	what I got out of these hearings from the
2	Brennan Institute and others, that that is
3	the beefed-up area. And I think rankers are
4	going to work just as hard as chairpeople if
5	it's true to the task.
6	SENATOR SQUADRON: Again, I think
7	we're talking about difference between the
8	split and something reasonable. But, you
9	know, it does seem there's enormous and I
10	may be the only one who's buried in
11	administrative work there. I'm a freshman,
12	and but it does seem like there's
13	seriously, under the kind of system we're
14	talking about, a real administrative burden
15	for the chair.
16	You know, you're running a fairly
17	complex operation, with all these for
18	99s, these markups, you know, moving
19	hopefully you have a system that can move
20	the bill to the floor. You know, quite
21	frankly, it does seem to be you wouldn't
22	want the chairman to have less ability to do
23	some of the substantive work because of
24	being buried in administration.

1	CHAIRMAN BONACIC: No, I respect what
2	you say. But I think what we're proposing
3	is totally different than your experience
4	and how the committees have been working.
5	SENATOR STEWART-COUSINS: Well, I
6	think what he did was suggest, based on what
7	we're talking about, what the
8	responsibilities would be.
9	And I think that maybe what we could do
10	is at least decide on a minimum. A ranker
11	should have a minimum of this type of staff
12	and that, and the chair should have a
13	minimum of this and that. And then, you
14	know, it can be at least if we have a
15	floor. And it goes back to the
16	SENATOR SQUADRON: And parity
17	SENATOR STEWART-COUSINS: It goes
18	back to, again, the same basic thing about
19	what does any senator need in order to even
20	begin to be a senator representing their
21	they definitely need this, this, this, this.
22	And I think we should treat the ranker in
23	the same way and the chair in the same way;
24	at least establish the basic minimum.

1	And then as things wow know flosh
1	And then as things, you know, flesh
2	themselves out, we can determine if the
3	ranker needs more, if the chair needs more,
4	and then we can go from there.
5	Transparently.
6	CHAIRMAN BONACIC: Rather than I
7	think we're all saying the same thing. And
8	I don't mean
9	SENATOR STEWART-COUSINS: Well, I
10	just didn't want to say, well, the ranker
11	should have three, the chair should have
12	four. I mean, I just think that in this
13	context of developing what we are becoming,
14	if we set minimums and then we can, you
15	know, take a look as the structure actually
16	grows.
17	CHAIRMAN BONACIC: I piggybacked over
18	Senator Klein's remarks at the last meeting
19	about equal resources in committee, plus the
20	clerk is under the chairman. That's why I
21	said it. I mean, it and I think it works
22	better.
23	But lookit, let's lookit. We're not
24	going to get it resolved today. That's

1	something we've got to address. And if
2	we're people all of goodwill, we're going to
3	work it out. It's not you know, they're
4	not killers. These are not killer issues,
5	we hope.
6	The last thing I have on here, and not
7	to be facetious, was budget reform. You
8	know, I've been here now 20 years, and, you
9	know, I don't like when any one party
10	controls everything. I just don't. And
11	especially when it's from one region, I
12	really get concerned.
13	And we all talk of sunlight. We
14	believe that we would like a majority leader
15	not to go to closed doors, in secret,
16	unless it should be negotiated in open,
17	an open and transparent process with five
18	leaders. Don't be afraid of criticism on
19	proposals; that's democracy. We're asking
20	Malcolm Smith and this committee to state
21	that in the rules in the future. Because
22	really, this is not good, what's happening
23	to democracy.
24	SENATOR KLEIN: I'm not saying we're

1	not all on the same page about budget
2	reform. But certainly our working rules
3	reform committee is not the area to take
4	that up. As a matter of fact, Senator Liz
5	Krueger was appointed by the majority leader
6	to chair a committee or I think a
7	CHAIRMAN VALESKY: A budget reform
8	committee?
9	SENATOR KLEIN: Yes, a budget reform
10	committee, on not only budget reform but
11	also reforming the tax system. And that
12	would certainly be something that would be
13	taken up by her hearings, whatever. I don't
14	think it's something that should be codified
15	in the rules.
16	CHAIRMAN BONACIC: I don't want to
17	embarrass anybody or dance on this issue.
18	If you believe that process affects
19	policy and I do, I said that from day
20	one a majority leader who agrees not to
21	negotiate in secret on a budget is a huge
22	step in changing the culture of this
23	institution and will affect the other two
24	branches.

1	Now, you can call it any way you want.
2	You can say a task force on budget reform.
3	But I believe it belongs in this committee.
4	If you want to punt on it, that's your
5	prerogative. But I raised it; I would like
6	to see it addressed in this committee.
7	I think I'm done. I have no other
8	issues other than the timing, the
9	continuation.
10	CHAIRMAN VALESKY: Right. And we're
11	up against 1 o'clock, and I know the members
12	have appointments.
13	I think obviously there's a lot of
14	material for staff to put together in the
15	form of a report. If any members have
16	additional suggestions over the next several
17	days, they're simply welcome to bring them
18	to the attention of either of us.
19	But as I indicated yesterday, I think
20	from a timeline perspective we're looking to
21	get together week after next, April 6th or
22	7th before we leave for the break, and have
23	a report in front of us to hopefully
24	recommend to the two legislative leaders, as

1	per the charge of the original resolution.				
2	SENATOR WINNER: Should we have				
3	another meeting next week? Do we need to				
4	have another meeting next week?				
5	CHAIRMAN BONACIC: I think we should				
6	have a meeting to review the draft, all the				
7	members. In other words, have my counsel				
8	and				
9	SENATOR GRIFFO: Well, if you're				
10	going bring that on the 6th, even, that				
11	Monday, we should have an opportunity to				
12	meet that day to discuss and we may have				
13	some issues with it, and then to go to				
14	rewrite.				
15	SENATOR WINNER: I'd kind of like to				
16	have another meeting next week, if we can.				
17	SENATOR KLEIN: Well, I think we				
18	certainly discussed this in the hearings. I				
19	mean, can't be this be done internally with				
20	staff?				
21	CHAIRMAN BONACIC: You know, as a				
22	lawyer, you and I, we have				
23	SENATOR KLEIN: Well, I'm not saying				
24	we're going to present it without showing it				

1	to the full committee. But, I mean, I think
2	most of the discussion can take place as far
3	as internally with staff.
4	SENATOR WINNER: Well, let's go
5	back
6	SENATOR KLEIN: I think we've
7	discussed, you know, every possible option.
8	SENATOR GRIFFO: Well, we have, but I
9	don't know what the final report and I
10	may disagree with some of the things that
11	are being put in. I don't think that we
12	voted on things here. We didn't say are we
13	up or down on this issue.
14	I asked for a number of resources
15	identified. I hope that you're doing that,
16	right, Andrew, probably identifying like
17	yesterday, when I had made a request. And I
18	hope that's going to be honored and
19	fulfilled.
20	So, I mean, I just want to know I
21	think we ought to have an opportunity to
22	take a look at a document and determine
23	whether or not going to approve this as a
24	whole or not. I think that's the whole

1	idea.
2	It would be nice if we could go forward
3	with a bipartisan vote saying this is the
4	recommendation of the committee, Special
5	Temporary Committee on Rules Reform. And I
6	don't know how you're doing to do that if we
7	rely on staff just to do that.
8	CHAIRMAN VALESKY: Well, I mean, how
9	much time does staff think they need to put
10	together a report? Next week is budget
11	week, obviously. We have some very
12	important business to take care of. No one
13	is suggesting that someone have a report
14	placed on their desks and asked to vote on
15	it. So the same way that you have an
16	opportunity to review a piece of legislation
17	this afternoon before you vote on it in the
18	Senate.
19	So, I mean, we look at the staff and
20	ask for a recommendation. Mike?
21	CHAIRMAN BONACIC: Well, what strikes
22	me is that we have made progress. And I
23	don't know if it's substantive enough if we

don't agree in conclusion on certain things.

1	And the minority always has the right to				
2	agree on the positive steps and to point out				
3	what was not done as part of the report.				
4	And I was hopeful that that wouldn't happen,				
5	but we reserve that right. So				
6	CHAIRMAN VALESKY: Okay. We always				
7	have the opportunity to have another				
8	meeting. If we determine that we want to				
9	meet again after they put something				
10	together, then we'll meet again.				
11	CHAIRMAN BONACIC: My thinking is if				
12	we can get the draft to us by Monday or				
13	Tuesday and read it, and then Dave and I				
14	will get together and he'll get the input				
15	from his members, I'll get it from mine.				
16	And if we feel it's necessary to have				
17	another meeting and how far we're apart,				
18	let's do it.				
19	SENATOR STEWART-COUSINS: That sounds				
20	good.				
21	CHAIRMAN BONACIC: Let's do it.				
22	SENATOR SQUADRON: That seems like a				
23	good process. That seems like a good				
24	process.				

1	CHAIRMAN BONACIC: I think so.
2	Can I just make one final suggestion?
3	This is easy. We extend the Rules
4	Committee. We probably should meet monthly
5	to talk about implementation and the
6	monitoring of how it's working.
7	Just because we have three or four
8	meetings doesn't mean all of this gets done,
9	and it may take a while to implement. And
10	would welcome the monitoring of we nine
11	members and see how we're doing, how things
12	are getting implemented on a continuing
13	basis.
14	SENATOR PARKER: I agree with you.
15	agree with you in principle. I'm not that
16	monthly, necessarily, concerned, but we
17	ought to look at some time period.
18	CHAIRMAN BONACIC: Yeah, okay. I
19	said monthly. If you have another
20	suggestion but the.
21	SENATOR SQUADRON: I'd do it weekly,
22	but I don't think it's productive.
23	I think that the concept is a great
24	one. I do think that we're going to have

1	convince our members we're consolidating
2	committees and making this one continue,
3	so
4	SENATOR PARKER: Exactly.
5	SENATOR SQUADRON: But that's
6	something that we'll
7	SENATOR WINNER: When we get a big
8	stipend, then we'll worry about it.
9	SENATOR GRIFFO: We have some dates
10	that we have to continue to meet. I think
11	there were some additional dates. So I
12	think perhaps we were looking at it
13	yesterday; there was a May 1st date or
14	something.
15	SENATOR SQUADRON: I think continued
16	meetings is part of the definition of what
17	it means for this committee to continue.
18	Great.
19	SENATOR PARKER: Well, when we
20	continue to meet, we're no longer a
21	temporary committee.
22	CHAIRMAN VALESKY: The only way we
23	can do that is to extend the authority of
24	the committee.

1	SENATOR GRIFFO: Right. To the end
2	of session, if that's what you feel. I
3	mean, that's up to you. It doesn't matter
4	to me.
5	Point of clarification. When you say
6	Monday, I think Andrew cringed. I think you
7	mean the 6th; right? Not this Monday
8	coming, so that people realize that. You
9	don't mean this Monday, because it's only
10	four days away. You've got to give I'm
11	trying to help you Andrew.
12	CHAIRMAN BONACIC: I think if we can
13	get the report out, both of them get the
14	report out
15	SENATOR GRIFFO: But April 6th we're
16	talking about.
17	CHAIRMAN BONACIC: No, no.
18	SENATOR GRIFFO: This Monday?
19	CHAIRMAN BONACIC: We're talking of a
20	draft for everyone to review.
21	SENATOR GRIFFO: Maybe we should ask
22	the staff if they're capable of doing that.
23	CHAIRMAN BONACIC: My counsel says
24	MR. CHAPMAN: I can do whatever my

1	boss tells me to do.
2	(Laughter.)
3	CHAIRMAN BONACIC: He says he can
4	have it done in two days, my counsel.
5	But Andrew is you know, he has more
6	knowledge and he may want to refine it a
7	little better, based on the states, and he
8	may need a little more time. But by Monday
9	or Tuesday?
10	SENATOR SQUADRON: Andrew is not just
11	staff, he's also a constituent. So in the
12	interest of workers' rights
13	(Laughter.)
14	SENATOR SQUADRON: I mean, would
15	Wednesday or Thursday would Thursday be
16	okay? If it's
17	CHAIRMAN BONACIC: Yeah, yeah. We'll
18	work it out. Just so we can have it before
19	we go. Thank you, Andrew.
20	Meeting adjourned. Thank you, members.
21	(Whereupon, at 1:11 p.m., the
22	committee meeting adjourned.)
23	
2.4	