

## 2020 ANNUAL REPORT

# NEW YORK STATE SENATE STANDING COMMITTEE ON CODES



#### **CHAIRMAN**

CODES COMMITTEES COMMERCE, ECONOMIC DEVELOPMENT AND SMALL BUSINESS CRIME VICTIMS, CRIME AND CORRECTION ETHICS AND INTERNAL GOVERNANCE FINANCE JUDICIARY NEW YORK CITY EDUCATION



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December 31, 2020

The Honorable Andrea Stewart-Cousins Temporary President and Majority Leader New York State Senate Albany, NY 12247

Dear Senator Stewart-Cousins,

I am pleased to transmit the Annual Report of the Senate's Standing Committee on Codes for the 2020 Legislative Session. As Chair, I am proud to continue to lead our efforts in addressing the important matters that fall under my committee's jurisdiction.

During the 2020 session, the committee met six times and reported approximately 48 bills. Due to the ongoing pandemic, we held many of those hearings virtually.

I thank my colleagues who served on the committee for their efforts and support of the work that was done in the committee this year, and I thank you for the continued support from the Majority Conference in the committee's operations.

Sincerely,

Jamaal T. Bailey Chair

December 31, 2020

#### **2020 LEGISLATIVE SESSION REPORT**

#### NEW YORK STATE SENATE STANDING COMMITTEE ON CODES

#### Senator Jamaal T. Bailey, Chairperson

**Committee Members** 

Senator Brian A. Benjamin Senator Alessandra Biaggi Senator Andrew Gounardes Senator Todd Kaminsky Senator Brian Kavanagh Senator Zellnor Myrie Senator Diane J. Savino Senator Andrew J. Lanza, Ranking Member Senator Fred Akshar Senator Phillip M. Boyle Senator Patrick M. Gallivan Senator Thomas O'Mara

Committee Staff

Jacqueline Jenkins-Cox, Deputy Chief of Staff Noel Mendez, Committee Counsel

#### COMMITTEE JURISDICTION AND OVERVIEW

The New York State Senate Standing Committee on Codes has legislative oversight responsibilities for issues concerning the Penal Law, the Criminal Procedure Law, the Civil Rights Law, and certain parts of the Executive Law.

During the 2020 Legislative Session, approximately 565 bills were referred to the committee for review. Of these bills, approximately 48 were reported from the committee, 24 were passed by the Senate, and 14 passed both houses and were signed by the Governor.

#### **COMMITTEE HIGHLIGHTS**

The following key bills were acted on by the Committee in 2020:

- S1830-C (HOYLMAN) Chapter 102 Relates to the functions of the chief administrator of the courts; relates to reporting requirements
- S2574-C (BAILEY) Chapter 95 Establishes the office of special investigation within the office of the attorney general
- S2575-B (BAILEY) Chapter 101 Requires a law enforcement officer or peace officer who discharges his or her weapon under circumstances where a person could be struck by a bullet to immediately report the incident to his or her superiors
- S3253-A (PARKER) Chapter 100 Relates to recording certain law enforcement activities; provides that a person not under arrest or in the custody of a law enforcement official has the right to record police activity and to maintain custody and control of that recording and of any property or instruments used by that person to record police activities, however, a person in custody or under arrest does not, by that status alone, forfeit such right to record
- S3457 (MONTGOMERY) Chapter 144 Relates to allowing a court to waive certain surcharges and fees; authorizes a court to waive certain surcharges and fees for a defendant under the age of 21 under certain circumstances
- S6601-B (BAILEY) Chapter 103 Provides that when a person is under arrest or otherwise in custody of a police officer, peace officer or other law enforcement representative or entity, such officer, representative or entity shall have a duty to provide attention to the medical and mental health needs of such person
- S6670-B (BENJAMIN) Chapter 94 Establishes the crime of aggravated strangulation for police officers or peace officers where such officer commits the crime of criminal obstruction or breathing or blood circulation, or uses a chokehold or similar restraint, and causes serious physical injury or death
- S8414 (BAILEY) Chapter 123 Relates to conducting hearings on a felony complaint during a state disaster emergency; appearances of any party or witness may be by electronic means so long as the judge is able to hear and see the image of each witness and such appearance is comparable to such witness being present in the courtroom
- S8415 (BAILEY) Chapter 98 Relates to the crime of loitering
- S8492 (PARKER) Chapter 93 Relates to reporting a non-emergency incident involving a member of a protected class
- S8496 (BAILEY) Chapter 96 Relates to the disclosure of law enforcement disciplinary records

#### TWO HOUSE BILLS

In 2020, 14 of the 565 bills referred to the Standing Committee on Codes passed both houses of the Legislature and were signed by the Governor.

| Bill    | Sponsor | Summary   | Action             |
|---------|---------|---|--------------------|
| S52-A   | HOYLMAN | Requires awarding of costs and attorney<br>fees in frivolous actions involving public<br>petition and participation; expands<br>application of actions involving public<br>petition and participation | Signed chapter 250 |
| S1830-C | HOYLMAN | Relates to the functions of the chief<br>administrator of the courts; relates to<br>reporting requirements  | Signed chapter 102 |
| S2574-C | BAILEY  | Establishes the office of special<br>investigation within the office of the<br>attorney general   | Signed chapter 95  |

| S2575-B | BAILEY     | Requires a law enforcement officer or<br>peace officer who discharges his or her<br>weapon under circumstances where a<br>person could be struck by a bullet to<br>immediately report the incident to his or<br>her superiors   | Signed chapter 101 |
|---------|------------|---|--------------------|
| S3253-A | PARKER     | Relates to recording certain law<br>enforcement activities; provides that a<br>person not under arrest or in the<br>custody of a law enforcement official has<br>the right to record police activity and to<br>maintain custody and control of that<br>recording and of any property or<br>instruments used by that person to<br>record police activities, however, a<br>person in custody or under arrest does<br>not, by that status alone, forfeit such<br>right to record | Signed chapter 100 |
| S3457   | MONTGOMERY | Relates to allowing a court to waive<br>certain surcharges and fees; authorizes a<br>court to waive certain surcharges and<br>fees for a defendant under the age of 21<br>under certain circumstances   | Signed chapter 144 |
| S6401-B | BRESLIN    | Permits 4-H certified shooting sports<br>instructors to supervise and instruct<br>persons under sixteen years of age at<br>shooting ranges  | Signed chapter 150 |

| S6601-B | BAILEY   | Provides that when a person is under<br>arrest or otherwise in custody of a police<br>officer, peace officer or other law<br>enforcement representative or entity,<br>such officer, representative or entity<br>shall have a duty to provide attention to<br>the medical and mental health needs of<br>such person                  | Signed chapter 103 |
|---------|----------|---|--------------------|
| 56670-В | BENJAMIN | Establishes the crime of aggravated<br>strangulation for police officers or peace<br>officers where such officer commits the<br>crime of criminal obstruction or<br>breathing or blood circulation, or uses a<br>chokehold or similar restraint, and<br>causes serious physical injury or death                                     | Signed chapter 94  |
| S8414   | BAILEY   | Relates to conducting hearings on a<br>felony complaint during a state disaster<br>emergency; appearances of any party or<br>witness may be by electronic means so<br>long as the judge is able to hear and see<br>the image of each witness and such<br>appearance is comparable to such<br>witness being present in the courtroom | Signed chapter 123 |
| S8415   | BAILEY   | Relates to the crime of loitering   | Signed chapter 98  |
| 58492   | PARKER   | Relates to reporting a non-emergency<br>incident involving a member of a<br>protected class   | Signed chapter 93  |

| S8496 | BAILEY | Relates to the disclosure of law<br>enforcement disciplinary records   | Signed chapter 96  |
|-------|--------|--|--------------------|
| S8740 | LIU    | Prohibits the commissioner of<br>corrections and community supervision<br>from promulgating policy to require<br>inmates to waive religious rights in order<br>to participate in inmate programs | Signed chapter 211 |

### SUMMARY OF COMMITTEE ACTIVITY

| Bill    | Sponsor  | Summary  | Significant Action        |
|---------|----------|--|---------------------------|
| S52-A   | HOYLMAN  | Requires awarding of costs and<br>attorney fees in frivolous actions<br>involving public petition and<br>participation; expands application<br>of actions involving public petition<br>and participation | Signed chapter 250        |
| S425-A  | HOYLMAN  | Exempts certain interested parties<br>or people from civil arrest while<br>going to, remaining at, or<br>returning from the place of such<br>court proceeding  | Passed Senate             |
| S598    | HOYLMAN  | Establishes certain offenses relating to structuring and money laundering  | Passed Senate             |
| S1054-A | PERSAUD  | Relates to unlawfully installing a gas meter; makes it a class B misdemeanor   | Passed Senate             |
| S1411-A | PARKER   | Relates to reporting a non<br>emergency incident involving a<br>member of a protected class  | Advanced to third reading |
| S1637   | BROOKS   | Establishes the crime of criminal possession of a flamethrower as a class E felony   | Advanced to third reading |
| S1830-C | HOYLMAN  | Relates to the functions of the chief administrator of the courts; relates to reporting requirements   | Signed chapter 102        |
| S2361-A | KAVANAGH | Categorizes hate crimes as serious<br>offenses in relation to possession<br>of firearms  | Advanced to third reading |
| S2475   | SANDERS  | Relates to computer-related crimes   | Passed Senate             |

| S2574-C | BAILEY  | Establishes the office of special investigation within the office of the attorney general   | Signed chapter 95         |
|---------|---------|---|---------------------------|
| S2575-B | BAILEY  | Requires a law enforcement<br>officer or peace officer who<br>discharges his or her weapon<br>under circumstances where a<br>person could be struck by a bullet<br>to immediately report the<br>incident to his or her superiors  | Signed chapter 101        |
| S2636   | KRUEGER | Includes contacts via text, email<br>or other electronic<br>communication in the definition<br>of the offense of aggravated<br>harassment in the second degree  | Passed Senate             |
| S2661   | SAVINO  | Adds the act of pretending to be<br>an employee of a public utility<br>company or corporation for the<br>purpose of knowingly entering or<br>remaining unlawfully in or upon a<br>premises to the crime of criminal<br>impersonation in the first degree,<br>a class E felony   | Passed Senate             |
| S2662   | SAVINO  | Creates the crime of<br>dissemination of an image of a<br>crime victim; makes a person<br>guilty of such crime where the<br>person is a public servant and,<br>while in the course of the public<br>servant's official duties, records a<br>still image or motion picture of a<br>crime victim and broadcasts or<br>publishes such images or motion<br>pictures outside of the course of<br>conduct of the public servant's<br>official duties; makes such crime a<br>class A misdemeanor | Passed Senate             |
| S2874-A | BIAGGI  | Establishes the crime of sexual harassment; makes such crime a  | Advanced to third reading |

|         |            | class A misdemeanor   |                              |
|---------|------------|---|------------------------------|
| S3233   | SAVINO     | Establishes the crimes of vehicular<br>assault and vehicular<br>manslaughter in an active work<br>zone and intrusion into an active<br>work zone  | Advanced to third<br>reading |
| S3253-A | PARKER     | Relates to recording certain law<br>enforcement activities; provides<br>that a person not under arrest or<br>in the custody of a law<br>enforcement official has the right<br>to record police activity and to<br>maintain custody and control of<br>that recording and of any<br>property or instruments used by<br>that person to record police<br>activities, however, a person in<br>custody or under arrest does not,<br>by that status alone, forfeit such<br>right to record | Signed chapter 100           |
| S3298   | KAPLAN     | Relates to extortion or coercion related to immigration status  | Advanced to third reading    |
| S3457   | MONTGOMERY | Relates to allowing a court to<br>waive certain surcharges and fees;<br>authorizes a court to waive<br>certain surcharges and fees for a<br>defendant under the age of 21<br>under certain circumstances  | Signed chapter 144           |
| S3674-A | GOUNARDES  | Relates to failure to obtain an<br>alteration permit or certificate of<br>occupancy for a multiple dwelling;<br>makes such crimes a felony  | Advanced to third reading    |
| S3880   | MARTINEZ   | Designates fire marshals<br>employed in the Long Island Rail<br>Road Company Office of the Fire<br>Marshals as peace officers   | Passed Senate                |
| S4171-A | MARTINEZ   | Includes within the class D felony of assault in the second degree,   | Passed Senate                |

|         |           | the intentional causing of physical<br>injury to a passenger commuter<br>ferry operator or crew   |                           |
|---------|-----------|---|---------------------------|
| S4345-A | MARTINEZ  | Expands the definition of the<br>offense of coercion in the second<br>degree to include the production<br>or dissemination of intimate<br>images; and relates to the<br>definition of "sex offense"                                 | Passed Senate             |
| S4707   | PARKER    | Includes bias-related graffiti in hate crimes   | Advanced to third reading |
| S5517   | BAILEY    | Relates to verdict sheets by<br>including locations, value or<br>amounts of property, objects or<br>substances, and the manner of<br>sexual contact   | Passed Senate             |
| S6152   | SEPULVEDA | Relates to commencing an action<br>based upon a restitution order, or<br>profits from a crime, or funds of a<br>convicted person pursuant to<br>article 22 of the executive law   | Passed Senate             |
| S6401-B | BRESLIN   | Permits 4-H certified shooting<br>sports instructors to supervise<br>and instruct persons under<br>sixteen years of age at shooting<br>ranges   | Signed chapter 150        |
| S6437-A | SEPULVEDA | Allows for medical and psychiatric<br>records of deceased inmates to be<br>accessed by the board of<br>correction of the city of New York<br>under certain circumstances  | Passed Senate             |
| S6479-A | SALAZAR   | Relates to making all single-<br>occupancy bathrooms gender<br>neutral in school districts, charter<br>schools, SUNY, CUNY, community<br>colleges, restaurants, bars,<br>mercantile establishments,<br>factories and state owned or | Passed Senate             |

|         |          | operated buildings   |                              |
|---------|----------|--|------------------------------|
| S6601-B | BAILEY   | Provides that when a person is<br>under arrest or otherwise in<br>custody of a police officer, peace<br>officer or other law enforcement<br>representative or entity, such<br>officer, representative or entity<br>shall have a duty to provide<br>attention to the medical and<br>mental health needs of such<br>person   | Signed chapter 103           |
| S6633-A | CARLUCCI | Provides that being eighteen<br>years old or more, while in the<br>course of committing rape in the<br>first, second or third degree,<br>criminal sexual act in the first,<br>second or third degree, sexual<br>abuse in the first degree,<br>aggravated sexual abuse in the<br>first, second, third or fourth<br>degree, or incest in the first,<br>second or third degree, against a<br>person less than eighteen years<br>old, he or she intentionally causes<br>the death of such person | Advanced to third<br>reading |
| S6670-B | BENJAMIN | Establishes the crime of<br>aggravated strangulation for<br>police officers or peace officers<br>where such officer commits the<br>crime of criminal obstruction or<br>breathing or blood circulation, or<br>uses a chokehold or similar<br>restraint, and causes serious<br>physical injury or death  | Signed chapter 94            |
| S6679-C | BIAGGI   | Prohibits the use of intoxication of<br>the victim as a defense in sex<br>crimes; amends the definition of<br>"mentally incapacitated" to<br>include persons who are<br>voluntarily intoxicated  | Passed Senate                |

| S6725-A | CARLUCCI | Establishes the crime of<br>misappropriation of payroll funds<br>when a person knows that funds<br>are designated for use as<br>employee payroll funds or as<br>payment of payroll taxes, and<br>intentionally prevents the funds<br>from being used for their<br>designated purpose   | Passed Senate             |
|---------|----------|--|---------------------------|
| S6758-B | KAMINSKY | Relates to the disposal of<br>construction and demolition<br>waste; provides penalties for the<br>unlawful disposal and dealing in<br>construction and demolition<br>wastes; requires waste tracking<br>documents for the disposal of<br>construction and demolition<br>waste; creates the crime of<br>scheme to defraud by disposal of<br>solid waste | Passed Senate             |
| S7200   | KAPLAN   | Allows for the admission of a<br>defendant's previous declarations<br>or statements when the crime<br>committed is a hate crime  | Advanced to third reading |
| S7219   | BORRELLO | Designates the uniformed court<br>officers of the town of Busti, in<br>the county of Chautauqua, as<br>peace officers  | Passed Senate             |
| S7762   | KAPLAN   | Enacts the "Scott J. Beigel<br>unfinished receiver act"; relates to<br>unfinished frames or receivers;<br>establishes the crimes of criminal<br>sale of an unfinished frame or<br>receiver in the first, second and<br>third degrees as class C, D and E<br>felonies, respectively   | Passed Senate             |
| S7763-A | HOYLMAN  | Criminalizes the sale of ghost guns<br>and requires gunsmiths to register<br>and serialize firearms, rifles,   | Passed Senate             |

|       |           | shotguns, and unfinished frames<br>or receivers they assemble,<br>manufacture, fabricate, build, or if<br>they fit together the component<br>parts of a firearm, rifle, or shotgun   |                    |
|-------|-----------|--|--------------------|
| S8046 | SEPULVEDA | Permits the correctional<br>association to access, visit,<br>inspect, and examine all state<br>correctional facilities without<br>advance notice to the<br>department; during such visits the<br>association shall have the power<br>to interview and converse publicly<br>or confidentially with any<br>correctional employee, any<br>incarcerated individual, and any<br>other person providing services in<br>a state correctional facility,<br>whether or not employed by such<br>facility | Passed Senate      |
| S8146 | FUNKE     | Grants peace officer status to<br>officers and members of the<br>security force of Rochester<br>General Hospital   | Passed Senate      |
| S8414 | BAILEY    | Relates to conducting hearings on<br>a felony complaint during a state<br>disaster emergency; appearances<br>of any party or witness may be by<br>electronic means so long as the<br>judge is able to hear and see the<br>image of each witness and such<br>appearance is comparable to such<br>witness being present in the<br>courtroom  | Signed chapter 123 |
| S8415 | BAILEY    | Relates to the crime of loitering  | Signed chapter 98  |
| S8492 | PARKER    | Relates to reporting a non-<br>emergency incident involving a<br>member of a protected class   | Signed chapter 93  |

| S8496   | BAILEY   | Relates to the disclosure of law enforcement disciplinary records   | Signed chapter 96  |
|---------|----------|---|--------------------|
| S8666   | BENJAMIN | Vacates certain records for<br>misdemeanor marihuana<br>convictions   | Passed Senate      |
| S8707-A | GIANARIS | Relates to detaining persons for longer than twenty-four hours  | Passed Senate      |
| S8740   | LIU      | Prohibits the commissioner of<br>corrections and community<br>supervision from promulgating<br>policy to require inmates to waive<br>religious rights in order to<br>participate in inmate programs | Signed chapter 211 |



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