



Annual Report 2025

New York State Senate Standing Committee on
Budget and Revenue

Senator Andrew S. Gounardes

Chair

Senator Andrea Stewart-Cousins
President Pro Tempore
NYS Senate Majority Leader



CHAIRMAN

BUDGET AND REVENUE

COMMITTEES

CODES

FINANCE

HIGHER EDUCATION

INSURANCE

INTERNET AND TECHNOLOGY

JUDICIARY



**SENATOR
ANDREW S. GOUNARDES**

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December 31, 2025

The Honorable Andrea Stewart-Cousins
Temporary President and Majority Leader
New York State Senate
Albany, NY 12247

Dear Senator Stewart-Cousins:

I am pleased to transmit the annual report of the Senate Standing Committee on Budget and Revenue for the 2025 Legislative Session. As Chair of the Committee, I am proud to continue to lead our efforts to address important matters under my committee's jurisdiction.

During the 2025 Session, this Committee met three times in Session and reported 38 bills. We engaged in thoughtful and engaging discussions on how to use policy tools at our disposal, such as refundable tax credits, sales tax exemptions, and tax rates to provide relief for homeowners, students, small businesses, and low- and middle-income filers across the State while helping to balance the State Budget. It is through this lens that I released a landmark committee report in January 2025 titled, "A \$3 Billion Hole in Our Pocket: A Select Review of Tax Expenditures in New York State Tax Law." This report identifies nearly \$3 billion in questionable State tax expenditures that cost New York revenue while providing little obvious public benefit. These findings have assisted the Committee in reporting legislation that will support working people while ensuring the State's financial stability for the future.

I thank my colleagues who served on the Committee for their efforts and support of the work that was done in the Committee this year, and I thank you for the continued support from the Majority Conference in the Committee's operations.

Sincerely,

Andrew S. Gounardes
District 26

2025 LEGISLATIVE SESSION REPORT

NEW YORK STATE SENATE STANDING COMMITTEE ON BUDGET AND REVENUE

**Senator Andrew S. Gounardes,
Chairperson**

Majority Members

Joseph P. Addabbo, Jr.

Leroy Comrie

Liz Krueger

Jessica Ramos

Minority Members

Steven Rhoads

Bill Weber

Committee Staff

Rebecca White,
Senior Policy and Legislative Director
for Senator Gounardes

Benjamin Piccolo Evans,
Committee Director for
Senator Gounardes

Gabriel Paniza,
Assistant Deputy Director
for the Senate Majority

COMMITTEE JURISDICTION AND OVERVIEW

The New York State Senate Standing Committee on Budget and Revenue has legislative oversight responsibilities for issues concerning State tax policy such as credits, rates, exemptions, and the State tax law.

During the 2025 Legislative Session, 275 bills were referred to the Committee for its review. Of these bills, 38 were reported from the Committee, 11 were passed by the Senate, and five passed in both houses. This work was conducted through a series of three committee meetings. A list of all bills that were reported from the Committee is provided at the end of this report.

COMMITTEE HIGHLIGHTS

The following key bills were acted on by the Committee in 2025:

Bill	Sponsor	Summary
S2082	Gounardes	Provides for a working families tax credit; directs quarterly prepayment of the credit; provides for a sliding reduction in the credit for incomes which exceed a certain threshold.
S3856	Hoylman-Sigal	Relates to the reinstatement of the sales and compensating use taxes on private, non-commercial aircraft.
S3874	Hoylman-Sigal	Reinstates the sales tax on private vessels costing more than \$230,000.
S7875	Gounardes	Relates to the sales and use tax exemption for certain transactions in precious metal bullion held for investment purposes
S7876	Gounardes	Relates to the itemized deduction for gambling losses
S7877	Gounardes	Relates to application of net operating losses in the calculation of corporate franchise taxes
S7878	Gounardes	Relates to the imposition of sales tax on admission to places of amusement
S7906	Gounardes	Relates to the college tuition credit
S7907	Gounardes	Relates to the imposition of sales tax on the sale of race horses made through claiming races
S405	Myrie	Adds certain properties to the definition of a qualified historic home for the historic homeownership rehabilitation credit
S2275	Krueger	Enacts online revenues and expenditures transparency act
S2279	Webb	Excludes certain food donations from sales tax
S1527	Parker	Establishes a sales tax exemption for energy storage
S3411	Comrie	Provides a tax credit for the installation of certain fire sprinkler systems
S4065C	Parker	Establishes a sustainable aviation fuel tax credit
S5422	Skoufis	Exempts from sales and use tax zero-emission school buses

TWO HOUSE BILLS

Bill	Sponsor	Summary	Significant Act
S00405	Myrie	Adds certain properties located in a city of one million or more to the definition of a qualified historic home for the historic homeownership rehabilitation credit.	Vetoed Memorandum 109
S02279	Webb	Excludes food sold to a student purchasing a meal using an approved donation program of funds or food points from sales tax.	Chaptered 678
S03330	Cooney	Provides that receipts from other services and other business receipts, taxpayers, and combined groups including members, engaged in providing professional employer organization services shall include with such receipts amounts received with respect to wages, benefits, and other employee expenses disbursed to or for the benefit of a client's worksite employees and the related employment taxes if the amounts received are included in the calculation of the business income base or the combined business income base, respectively.	Substituted By A3141 - Vetoed Memorandum 123

SUMMARY OF COMMITTEE ACTIVITY

Bill No.	Sponsor	Summary	Significant Action
S00157	Salazar	Repeals certain provisions relating to use tax exemptions for certain race horses; prevents nonresident race horse owners from avoiding use tax in certain situations.	Senate Budget and Revenue
S00196	Martinez	Removes language requiring the state from moving public safety surcharge funds into the state general fund; increases from seventy-five million dollars to one million dollars available for grants or reimbursements to counties for the development, consolidation, or operation of public safety communications systems or networks designed to support statewide interoperable communications for first responders.	Reported to Senate Finance
S00405	Myrie	Adds certain properties located in a city of one million or more to the definition of a qualified historic home for the historic homeownership rehabilitation credit.	Vetoed Memorandum 109
S00587	Martins	Establishes an income tax deduction for cash tips received which are considered wages or compensation.	Reported to Senate Investigations and Government Operations
S00850	Helming	Establishes the “first-time homebuyer tax credit act”; provides that a qualified taxpayer shall be allowed a credit against the taxes imposed by this article for taxes levied on the taxpayer’s primary residence by or on behalf of any county, city, town, village, or school district in which such property is located.	Reported to Senate Local Government
S00939	Sanders	Establishes a fund for the creation of affordable housing for veterans and seniors.	Senate Rules
S01145	Gounardes	Increases the contribution that a resident taxpayer may make to family tuition accounts during a taxable year.	Reported to Senate Finance
S01385	Canzoneri-Fitzpatrick	Increases solar energy tax credits; implements a solar STAR credit; amends provisions relating to the role of municipalities in siting of major renewable energy facilities.	Reported to Senate Energy and Telecommunications
S01527	Parker	Establishes sales tax exemptions for commercial energy storage systems equipment.	Reported to Senate Finance
S01674	Gounardes	Creates a tax credit for employers who help reduce higher education loans of their employees	Reported to Senate Finance

Bill No.	Sponsor	Summary	Significant Action
S01825	Ashby	Relates to using a portion of the public safety communications surcharge to support volunteer fire department initiatives; establishes the New York state volunteer fire department auxiliary fund.	Reported to Senate Local Government
S02082	Gounardes	Provides for a working families tax credit; directs quarterly prepayment of the credit; provides for a sliding reduction in the credit for incomes which exceed a certain threshold.	Reported to Senate Finance
S02199	Comrie	Provides an exemption for tangible personal property and services sold by a cemetery.	Reported to Senate Finance
S02275	Krueger	Enacts the online revenues and expenditures transparency act to provide for the development of a single, searchable budget database website accessible to the public, at no cost.	Passed the Senate
S02279	Webb	Excludes food sold to a student purchasing a meal using an approved donation program of funds or food points from sales tax.	Chaptered 678
S02390A	Felder	Increases the tax exemption amount on clothing and apparel items from one hundred ten dollars to two hundred dollars.	Enacting Clause Stricken
S02502	Gounardes	Provides for the deduction of student loan interest from federal adjusted gross income.	Reported to Senate Finance
S03330	Cooney	Provides that receipts from other services and other business receipts, taxpayers, and combined groups including members, engaged in providing professional employer organization services shall include with such receipts amounts received with respect to wages, benefits, and other employee expenses disbursed to or for the benefit of a client's worksite employees and the related employment taxes if the amounts received are included in the calculation of the business income base or the combined business income base, respectively.	Substituted By A3141 - Vetoed Memorandum 123
S03340	Gianaris	Relates to treatment of gains from qualified opportunity zones in calculating taxable income; removes exclusion of gains on property in qualified opportunity zones in calculation of income.	Passed the Senate
S03399	Gounardes	Provides that the sale of a rental vehicle to a rental business for use in such business is subject to taxes and shall not be considered a sale for resale.	Reported to Senate Finance
S03411	Comrie	Provides a tax credit for the installation of fire sprinkler systems for residential properties.	Reported to Senate Finance

Bill No.	Sponsor	Summary	Significant Action
S03694	Sanders	Establishes the work opportunity tax credit for businesses with fifty employees or less for hiring a long term unemployed person; provides a credit shall be allowed of up to \$2,400; provides the total amount of credit provided statewide shall not exceed fifteen million dollars.	Reported to Senate Finance
S03856	Hoylman-Sigal	Relates to the imposition of sales and compensating use taxes with respect to certain aircraft; repeals provisions relating to the exemption from sales and compensating use taxes of general aviation aircraft, and machinery or equipment to be installed on such aircraft.	Reported to Senate Finance
S03874	Hoylman-Sigal	Relates to sales and compensating use taxes imposed with respect to vessels.	Reported to Senate Finance
S03914	Martins	Subtracts from federal adjusted gross income any overtime compensation earned by an individual; defines overtime compensation.	Senate Budget and Revenue
S04065C	Parker	Establishes a sustainable aviation fuel tax credit and eligibility criteria for such tax credit.	Reported to Senate Finance
S04601	Gounardes	Exempts basic school supplies from sales tax during the 15 day period prior to Labor day.	Reported to Senate Finance
S05422	Skoufis	Exempts from sales and use tax zero-emission school buses and any and all parts and pieces of equipment used in their operation.	Reported to Senate Finance
S06872	Hinchey	Relates to the treatment of excess credits for the rehabilitation of historic barns.	Passed the Senate
S07875	Gounardes	Requires that sales tax exempt precious metal bullion shall be purchased by a bank, a foreign government, the U.N. or the state, federal or local government.	Reported to Senate Finance
S07876	Gounardes	Provides that the New York itemized deduction for gambling losses shall be zero percent of the amount allowed under the internal revenue code.	Reported to Senate Finance
S07878	Gounardes	Amends the imposition of sales tax to dramatic or musical arts performances, or live circus performances, or motion picture theaters, where such admission charge is not more than one thousand dollars.	Reported to Senate Finance
S07906	Gounardes	Amends the college tuition credit; eliminates the credit for taxpayers whose adjusted gross income is over \$15,000,000; sets a sliding scale.	Reported to Senate Finance
S07907	Gounardes	Expands the imposition of sales tax on the sale of race horses made through claiming races to include the total sale price on each sale.	Reported to Senate Finance

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