



Annual Report 2025

New York State Senate Standing Committee on
Racing, Gaming and Wagering

Senator Joseph P. Addabbo, Jr.

Chair

Senator Andrea Stewart-Cousins
President Pro Tempore
NYS Senate Majority Leader

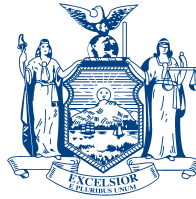


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SENATOR
JOSEPH P. ADDABBO, JR.
15TH SENATORIAL DISTRICT
STATE OF NEW YORK
MAJORITY DEPUTY WHIP

CHAIRMAN
RACING, GAMING AND WAGERING

COMMITTEES
BUDGET AND REVENUE
CITIES I
EDUCATION
INSURANCE
RULES
VETERANS, HOMELAND SECURITY
AND MILITARY AFFAIRS

CHAIR
STATE-NATIVE AMERICAN RELATIONS

December 18, 2025

The Honorable Andrea Stewart-Cousins
Temporary President and Majority Leader
New York State Senate
Albany, NY 12247

Dear Senator Stewart-Cousins:

I am pleased to transmit the Annual Report of the Senate Standing Committee on Racing, Gaming and Wagering for the 2025 Legislative Session. As Chair, I am proud to continue to lead our efforts to address important matters under my committee's jurisdiction.

During the 2025 Session, this Committee met three times in Session and reported fifteen bills.

I thank my colleagues who served on the Committee for their efforts and support of the work that was done in the Committee this year, and I thank you for the continued support from the Majority Conference in the Committee's operations.

Sincerely,

A handwritten signature in black ink, appearing to read "Joe Addabbo".

Joseph P. Addabbo, Jr.
New York State Senator
15th District

2025 LEGISLATIVE SESSION REPORT

NEW YORK STATE SENATE STANDING COMMITTEE ON RACING, GAMING AND WAGERING

Senator Joseph P. Addabbo, Jr.
Chairperson

Majority Members

Senator Leroy Comrie

Senator Patricia A. Fahy

Senator James Sanders Jr.

Senator Toby Ann Stavisky

Minority Members

Senator James N. Tedisco, Ranking Member

Senator Pamela A. Helming

Committee Staff

Dan Ranellone, Deputy Counsel

Paul McCarthy, Assistant Deputy Counsel

Sarah Spellman, Legislative Director

Anna Sargeant, Committee Director

COMMITTEE JURISDICTION AND OVERVIEW

The New York State Senate Standing Committee on Racing, Gaming and Wagering has legislative oversight responsibilities for issues concerning New York State horse racing subsidies and gaming facilities, as well as problem gaming concerns.

During the 2025 Legislative Session, thirty-six bills were referred to the Committee for its review. Of these bills, fifteen were reported from the Committee, four were passed by the Senate, and five passed in both houses. This work was conducted through a series of three Committee meetings. A list of all bills that were reported from the Committee is provided at the end of this report.

COMMITTEE HIGHLIGHTS

The following key bills were acted on by the Committee in 2025:

- S5935A (Addabbo) Signed by Governor Hochul, this bill prohibits online sweepstakes games and revenue from illegal markets; sets penalties; provides for enforcement of provisions.
- S2612B (Addabbo) Signed by Governor Hochul, this bill relates to welfare, medical, and retirement plans provided by a horsemen's organization in the absence of contractual obligations; provides in the absence of a contract between the licensed harness racing corporation or association and the representative horsemen's organization, the state gaming commission shall require such corporation or association to pay to the horsemen's organization an amount determined in accordance with the previously negotiated contract for welfare, medical, or retirement plans, including any associated costs, provided by the horsemen's organization to participants in racing at the licensed harness racing facility; provides the amounts shall be paid monthly from the horsemen's gross purse enhancement amount from video lottery gaming.
- S6351B (Addabbo) Signed by Governor Hochul, this bill relates to authorizing and regulating the use of electronic bell jar vending machines; requires responsible placement and operation of electronic bell jar vending machines; allows for geographic considerations for such machine placement.

TWO HOUSE BILLS

Bill	Sponsor	Summary	Significant Act
S02612B	Addabbo	Relates to welfare, medical, and retirement plans provided by a horsemen's organization in the absence of contractual obligations; provides in the absence of a contract between the licensed harness racing corporation or association and the representative horsemen's organization, the state gaming commission shall require such corporation or association to pay to the horsemen's organization an amount determined in accordance with the previously negotiated contract for welfare, medical, or retirement plans, including any associated costs, provided by the horsemen's organization to participants in racing at the licensed harness racing facility; provides the amounts shall be paid monthly from the horsemen's gross purse enhancement amount from video lottery gaming.	Chaptered 680
S02618A	Addabbo	Creates the jockey health insurance reserve fund for the payment of premiums not yet paid; provides for the return of funds if such reserve fund becomes no longer necessary.	Substituted By A5921A - Chaptered 493
S03579A	Addabbo	Extends the provisions relating to the New York state thoroughbred breeding and development fund until seventeen years after the commencement of the operation of a video lottery terminal facility at Aqueduct racetrack.	Chaptered 132
S05935A	Addabbo	Prohibits online sweepstakes games and revenue from illegal markets; sets penalties; provides for enforcement of provisions.	Chaptered 605
S06351B	Addabbo	Relates to authorizing and regulating the use of electronic bell jar vending machines; requires responsible placement and operation of electronic bell jar vending machines; allows for geographic considerations for such machine placement.	Chaptered 697

SUMMARY OF COMMITTEE ACTIVITY

Bill No.	Sponsor	Summary	Significant Action
S01605	Borrello	Relates to the internet sale of raffle tickets.	Senate Rules
S02294	Skoufis	Permits employees of authorized organizations to operate games of chance.	Passed the Senate
S02610	Addabbo	Prohibits individuals under the age of twenty-one from gambling.	Senate Rules
S02611	Addabbo	Permits participation in games of bingo by minors who are accompanied by an adult.	Passed the Senate
S02612B	Addabbo	Relates to welfare, medical, and retirement plans provided by a horsemen's organization in the absence of contractual obligations; provides in the absence of a contract between the licensed harness racing corporation or association and the representative horsemen's organization, the state gaming commission shall require such corporation or association to pay to the horsemen's organization an amount determined in accordance with the previously negotiated contract for welfare, medical, or retirement plans, including any associated costs, provided by the horsemen's organization to participants in racing at the licensed harness racing facility; provides the amounts shall be paid monthly from the horsemen's gross purse enhancement amount from video lottery gaming.	Chaptered 680
S02613	Addabbo	Requires the state to keep state lottery winners' identities anonymous to the general public unless the lottery winner gives their consent.	Passed the Senate
S02616	Addabbo	Allows season-long proposition bets and future award winners as authorized bets; sets limitations for in-game and season-long proposition bets.	Reported to Senate Finance
S02618A	Addabbo	Creates the jockey health insurance reserve fund for the payment of premiums not yet paid; provides for the return of funds if such reserve fund becomes no longer necessary.	Substituted By A5921A - Chaptered 493
S03579A	Addabbo	Extends the provisions relating to the New York state thoroughbred breeding and development fund until seventeen years after the commencement of the operation of a video lottery terminal facility at Aqueduct racetrack.	Chaptered 132

Bill No.	Sponsor	Summary	Significant Action
S05614	Addabbo	Removes restrictions on the frequency certain authorized organizations may conduct bingo games.	Senate Rules
S05935A	Addabbo	Prohibits online sweepstakes games and revenue from illegal markets; sets penalties; provides for enforcement of provisions.	Chaptered 605
S06351B	Addabbo	Relates to authorizing and regulating the use of electronic bell jar vending machines; requires responsible placement and operation of electronic bell jar vending machines; allows for geographic considerations for such machine placement.	Chaptered 697
S06969	Addabbo	Authorizes the operation of historical horse racing; provides for the payment distribution of all pari-mutuel handle derived from historical horse racing.	Reported to Senate Finance
S06970	Addabbo	Requires the return of unsold instant lottery game tickets to the division of the lottery when a licensed agent goes out of business, sells their business or if their license is suspended or revoked.	Senate Rules

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